Submitted by: Chair of the Assembly at the

Request of the Mayor

Prepared by: Office of Emergency Management

For reading: October 22, 2024

ANCHORAGE, ALASKA EO No. 2024-2

AN EMERGENCY ORDINANCE OF THE MUNICIPALITY OF ANCHORAGE **PROVIDING** ADDITIONAL FINANCIAL RESOURCES FOR **CAPITAL** EXPENDITURES REQUIRED TO CONTINUE TO ADDRESS AND REPAIR CRITICAL DAMAGE TO THE MUNICIPAL INFRASTRUCTURE CAUSED BY THE 2018 POINT MACKENZIE EARTHQUAKE (PMQ) BY APPROPRIATING AN ADDITIONAL AMOUNT NOT-TO-EXCEED EIGHT MILLION DOLLARS (\$8,000,000) FROM AN INTER-FUND LOAN OR TRANSFER FROM THE AREAWIDE GENERAL FUND (101000) TO THE DISASTER RECOVERY FUND (231801) FOR INFRASTRUCTURE REPAIRS, AND APPROPRIATING AN AMOUNT NOT-TO-EXCEED TWO MILLION ONE HUNDRED THIRTY THOUSAND (\$2,130,000) FROM AN INTER-FUND LOAN OR TRANSFER FROM THE ANCHORAGE FIRE SERVICE AREA FUND (131000) TO THE ANCHORAGE FIRE SERVICE AREA CAPITAL IMPROVEMENT PROJECTS FUND (431800) IN THE ANCHORAGE FIRE DEPARTMENT FOR FIRE STATION OLD FIRE STATION #11 STORAGE BUILDING REPAIRS, AND APPROVING A CONTINUED TEMPORARY EXCEPTION TO THE UNRESERVED FUND BALANCE DESIGNATION POLICY FOR THE MUNICIPALITY OF ANCHORAGE. AND PROVIDING A CONTINUED PLAN FOR FUTURE REIMBURSEMENTS OF SUCH APPROPRIATIONS.

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WHEREAS, on Friday, November 30, 2018, at 8:29 a.m., a magnitude 7.0 earthquake occurred directly north of the Municipality of Anchorage, which resulted and threatened to result in personal injury and property damage, including the collapse of several roadways, structural damage to municipal buildings, damage to municipal water lines and wastewater systems, and damage to the power grids of all local electrical utilities; and

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WHEREAS, at 10:45 a.m. on November 30, 2018, pursuant to authority granted in Article V, Section 5.02 of the Home Rule Charter for the Municipality of Anchorage and AMC 3.80.040, the Mayor declared that a civil emergency existed within the Municipality of Anchorage based on the events described above; and

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WHEREAS, on November 30, 2018, corresponding state and federal disaster declarations were issued by Governor Walker and the Department of Homeland Security, Federal Emergency Management Agency, with approval of the President; and

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WHEREAS, the Assembly approved Emergency Order No. 2018-1 to provide for resources for repair of the critical infrastructure; while EO 2018-1, and subsequent extensions, have expired, the repair of critical infrastructure and corresponding process for reimbursement from the recovery agencies is ongoing; and

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WHEREAS, pursuant to AR 2015-084, it is the policy of the Municipality of

Anchorage to maintain an unrestricted general fund balance in an amount equal to 10% of current year expenditures in its General Government fund budgets, and to maintain an unrestricted fund balance of 8.25% of current year expenditures in its non-major Governmental Operating Funds, as a Bond Rating Designation that will become committed fund balance, and to maintain unrestricted fund balances in its five major funds in an amount between 2.0% and 3.0% of current year expenditures as a Working Capital Reserve that will become part of an unassigned fund balance; and

WHEREAS, pursuant to AMC 12.25.040B.5., if required, taxes required to fund the cost of an emergency ordinance enacted pursuant to Charter Section 10.03 are excluded from the tax increase limitation otherwise imposed by Charter Section 14.03 and AMC Chapter 12.25, allowing for the recovery of any costs not reimbursed by State and Federal assistance without curtailment by the tax increase limitation; and

WHEREAS, the Municipality is pursuing State and Federal assistance that, if and to the extent received, will be used to fully reimburse the costs of the repairs funded by this appropriation; and

WHEREAS, the work on the repairs from the PMQ have exceeded previous projections and requires additional funding, this ordinance covers unbudgeted cost overruns and provides additional budget authority projected to bring the remaining earthquake-response projects to completion; and

WHEREAS, the work on Old Fire Station #11 Storage Building Repairs is required to be accounted for in a capital projects fund, determined to be the Anchorage Fire Service Area Capital Improvement Projects Fund (431800) for Old Fire Station #11 Storage Building Repairs, rather than the special revenue fund, the Disaster Recovery Fund (231801); now, therefore

THE ANCHORAGE ASSEMBLY ORDAINS:

<u>Section 1.</u> Pursuant to Anchorage Municipal Charter Section 10.03, the Assembly hereby specifically continues to find that the November 30, 2018, Point MacKenzie Earthquake resulted in a documented civil emergency within the Municipality of Anchorage. The Assembly further continues to find that (1) such emergency now requires additional appropriation of funds for capital costs necessitated by urgent, critical repairs to Municipal utility infrastructure, namely the replacement of Fire Station #11 repair project; and (2) a failure to continue addressing these issues will result in an insufficiency of services or facilities substantial enough to endanger the public health, safety, or welfare.

Section 2. That an additional amount not-to-exceed Eight Million Dollars (\$8,000,000) is hereby appropriated from inter-fund loan proceeds or transfers from the Areawide General Fund (101000) general cash pool equity to the Disaster Recovery Fund (231801) for the PMQ repair projects.

Section 3. That an amount not-to-exceed Two Million One Hundred Thirty Thousand Dollars (\$2,130,000) is hereby appropriated from inter-fund loan proceeds or transfers from the Anchorage Fire Service Area Fund (131000) general

1 2 cash pool equity to the Anchorage Fire Service Area Capital Improvement Projects Fund (431800) in the Anchorage Fire Department for Old Fire Station #11 Storage Building Repairs.

Section 4. The Assembly hereby continues to approve a temporary exception to the unreserved fund balance policy of the Municipality of Anchorage, permitting the Municipality to conclude any fiscal year, in which the project and recovery efforts are on-going, with less than the unrestricted fund balances dictated by AR 2015-084 in light of the emergency circumstances outlined in this ordinance and the anticipated reimbursement, through State and Federal assistance or tax revenue.

The Municipality's Chief Fiscal Officer is delegated the responsibility to pursue reimbursement of costs of repairs to damage sustained during the PMQ from all available State of Alaska and Federal assistance programs. Any and all costs of repairs not reimbursed by available assistance programs shall be recovered by the imposition of appropriate municipal taxes pursuant to AMC 12.25.040B.5. during future calculations and imposition of such appropriate taxes in the Municipality.

Section 6. This ordinance shall be effective immediately upon passage and approval by the Assembly.

PASSED AND APPROVED by the Anchorage Assembly this day of , 2024.

Chair of the Assembly

ATTEST:

Municipal Clerk

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Department of Appropriation:

PMQ \$8,000,000 (Not-to-Exceed)

Anchorage Fire Department \$2,130,000 (Not-to-Exceed)



SUBJECT:

MUNICIPALITY OF ANCHORAGE

ASSEMBLY MEMORANDUM

AM No. 840 – 2024

Meeting Date: October 22, 2024

FROM: **MAYOR**

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EMERGENCY ORDINANCE OF THE MUNICIPALITY AN ANCHORAGE PROVIDING ADDITIONAL FINANCIAL RESOURCES FOR CAPITAL EXPENDITURES REQUIRED TO CONTINUE TO ADDRESS AND REPAIR CRITICAL DAMAGE TO THE MUNICIPAL INFRASTRUCTURE CAUSED BY THE 2018 POINT MACKENZIE **EARTHQUAKE (PMQ) BY APPROPRIATING AN ADDITIONAL AMOUNT** NOT-TO-EXCEED EIGHT MILLION DOLLARS (\$8,000,000) FROM AN INTER-FUND LOAN OR TRANSFER FROM THE AREAWIDE GENERAL FUND (101000) TO THE DISASTER RECOVERY FUND (231801) FOR INFRASTRUCTURE REPAIRS, AND APPROPRIATING AN AMOUNT NOT-TO-EXCEED TWO MILLION ONE HUNDRED THIRTY THOUSAND (\$2,130,000) FROM AN INTER-FUND LOAN OR TRANSFER FROM THE ANCHORAGE FIRE SERVICE AREA FUND (131000) TO THE ANCHORAGE FIRE SERVICE AREA CAPITAL IMPROVEMENT PROJECTS FUND (431800) IN THE ANCHORAGE FIRE DEPARTMENT FOR FIRE STATION OLD FIRE STATION #11 STORAGE BUILDING REPAIRS, AND APPROVING A CONTINUED TEMPORARY EXCEPTION TO THE UNRESERVED FUND BALANCE DESIGNATION POLICY FOR MUNICIPALITY OF ANCHORAGE, **AND PROVIDING** CONTINUED PLAN FOR FUTURE REIMBURSEMENTS OF SUCH APPROPRIATIONS.

This ordinance is requested for projects that need additional funding appropriated; this ordinance covers unbudgeted cost overruns and provides additional budget authority projected to bring the remaining earthquake-response projects to completion. Additional project appropriations are due to: changes in the statement of work from initial requests. time extensions that inflated costs, seasonality has affected several project completions, Old Fire Station #11 Storage Building Repairs requires certifications to be completed that are required, and some projects require additional environmental and mitigation reviews than anticipated.

While the Municipality's Declaration of Emergency has expired, critical restoration work is and will remain urgently required to restore considerable damage to municipal property and replace of Municipality of Anchorage structures. The immediate ability to expend funds to address this damage is critical to effective recovery efforts by the Municipality, and to prevent a situation in which an insufficiency of services or facilities will become substantial enough to endanger the public health, safety, or welfare.

This Emergency Ordinance provides the continued authority to fund the Disaster Recovery Fund at the level predicted to be required to address known damages to municipal infrastructure.

The Municipality is pursuing State and Federal assistance that, if and to the extent received, will be used to fully reimburse the costs of the repairs funded by this appropriation. Because of the anticipated time-lag between appropriation and reimbursement, it is expected that the Municipality may conclude the 2023 fiscal year, and potentially subsequent fiscal years, with unrestricted fund balances below the level required by the Municipality's Unreserved Fund Balance Designation Policy. Any and all costs of repairs not reimbursed by available assistance programs shall be recovered by the imposition of appropriate municipal taxes pursuant to AMC 12.25.040B.5. during future calculations and imposition of such appropriate taxes in the Municipality.

Full reimbursement will be sought for these newly appropriated funds and will continue to be sought for the previously appropriated funds, from State and Federal assistance or through the imposition of taxes. Therefore, no summary of economic effects is included.

The budget details are recommended as follows:

REVENUE	ACCOUNT NAME	AMOUNT
101000-101240	Areawide General Cash Pool – Equity	\$8,000,000
431800-351000-PF18024-4	4XXXXX State/Federal Grant/Transfer	\$2,130,000

EXPENDITURE	ACCOUNT NAME	AMOUNT
231801-Multi-530380	Professional Services	\$8,000,000
431800-351000-PF18024-530380	Professional Services	\$2,130,000

THE ADMINISTRATION RECOMMENDS APPROVAL.

Prepared by:	Kari Wiederkehr, Office of Emergency Management	
Approved by:	Amanda Loach, Office of Emergency Management	
Concur:	Ona R. Brause, Director, OMB	
Fund Certification:	Alden Thern, CFO	
	101000-101240 \$8,000,000	
	(Areawide General Fund Cash Balance)	
	131000-101240 \$2,130,000	
	(Anchorage Fire Service Area Fund Cash Balance)	
Concur:	Eva Gardner, Municipal Attorney	
Concur:	William D. Falsey, Acting Chief Administrative Officer	
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Concur: Rebecca A. Windt Pearson, Municipal Manager

Respectfully Submitted: Suzanne LaFrance, Mayor