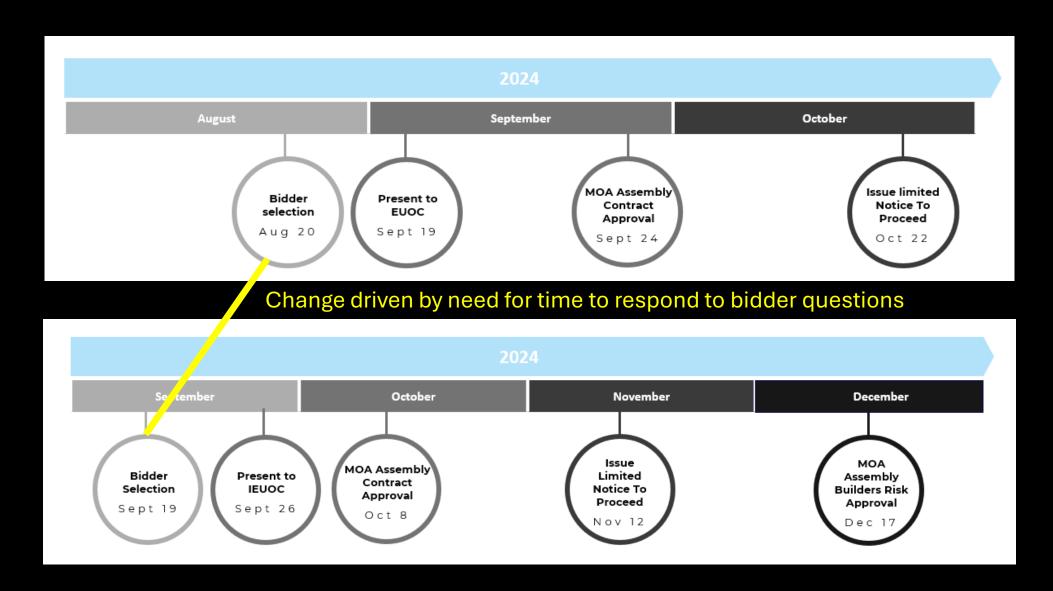


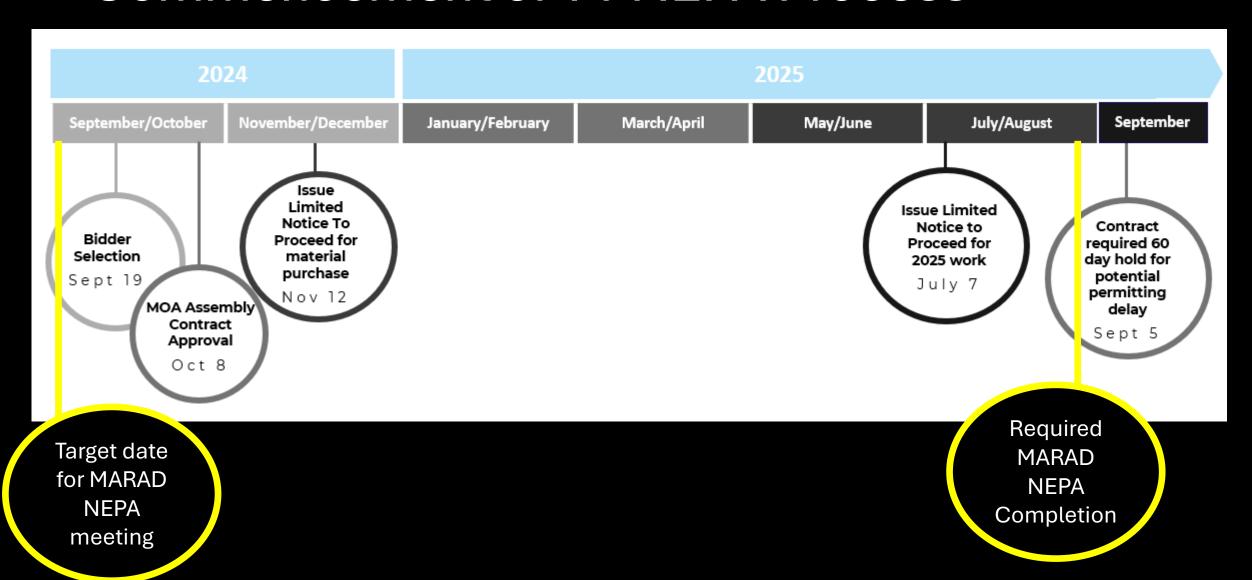
### Port of Alaska Modernization Project Update

- Review of Timeline
  - Steps toward T1 construction contract award
  - Commencement of T1 NEPA process
- What's Next? Contract Approval
  - Crane Agreement
  - Crane <u>Use</u> Agreement
  - T1 Construction Contract
- Plan of Finance

### T1 Construction Contract Timeline Shift



### Commencement of T1 NEPA Process



### What's Next?



## Contract Approval





**Crane Agreement** 

**Crane Use Agreement** 





**Construction Contract** 

### Three Agreements: To Be Finalized Together

#### T1 Construction Contract

- Governs responsibilities of T1 construction contractor (after selection) to timely complete replacement of terminal 1
- Included in procurement package for process already underway
- Includes language governing damages due to MOA if dock is not complete in time for crane installation by Matson

### Crane Agreement

- Governs the agreement between the MOA and Matson under which Matson will procure, transport, deliver, and install new Gantry cranes for Terminal 1
- Includes language governing damages MOA will pay to Matson if dock is not complete in time for scheduled crane installation

### Crane Use Agreement

- Governs how Matson will use and operate the Gantry cranes once installed on the dock at Terminal 1
- Includes language governing permitted non-Matson uses of the cranes after installation

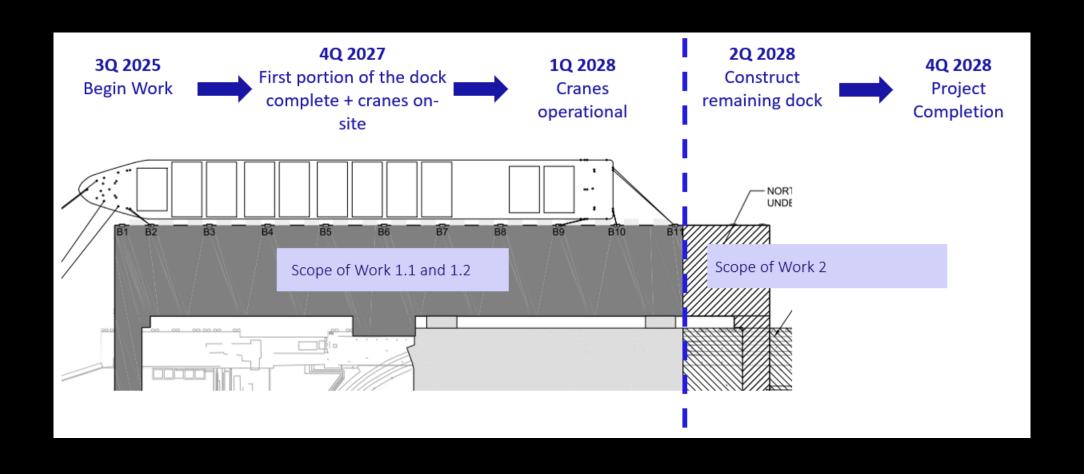
### Crane Agreements: How did we get here?

- MOA owns current cranes, with Matson operating pursuant to a Use Agreement
- New structure (Matson owning cranes) aligns with ownership structure of Matson-operated crane infrastructure in Hawaii and other ports
- Structure also known to be used in other west-coast ports (Long Beach, Los Angeles)
- Capital cost of cranes (~\$82M) plus transport (~\$40M) born by Matson, not by MOA [eliminates issue of paying cost through additional surcharge increase, or through creation of separate cost-causer/cost-payer user fee]
- Flexibility for other uses of cranes can be preserved through terms of Crane Use Agreement

### Crane Agreements: Risks

- MOA does not preserve adequate flexibility to allow for humanitarian, Department of Defense, Department of Homeland Security, FEMA, and intermittent special commercial uses (Ambler Metals, etc.).
- MOA contractually obligated to pay damages to Matson if the dock is not sufficiently complete to allow for timely installation of the cranes when they arrive (though MOA really just sits in the middle of the "damages sandwich").

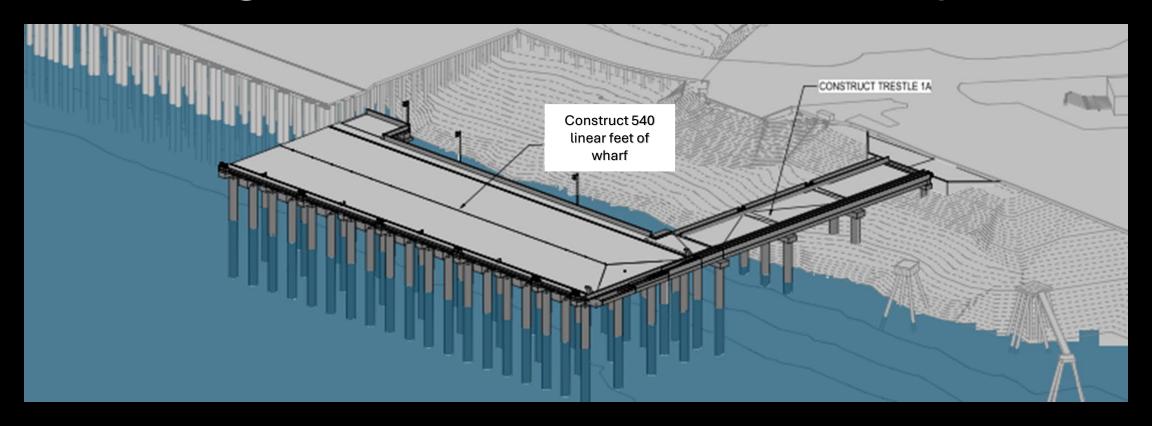
### Crane Agreements: Timeline for T1 Completion



## Crane Agreements: Timeline to T1 Completion

ltem	Date
First 540 feet of T1 constructed (Scope of Work 1.1)	By Aug 15 2027
Timeframe wharf available for crane delivery	Aug 15 to Sept 15 2027
Complete T1 to 748 feet (Scope of Work 1.2 - now operation ready)	By Oct 15 2027
Timeframe wharf available for crane commissioning and transfer of Matson operations	Oct 16 2027 to Mar 19 2028
Complete remaining 122 feet of T1 (Scope of Work 2 - Matson needs to operate from new T1 wharf)	Start on Apr 17 2028
Substantial Completion of Terminal 1	Complete by Nov 30 2028

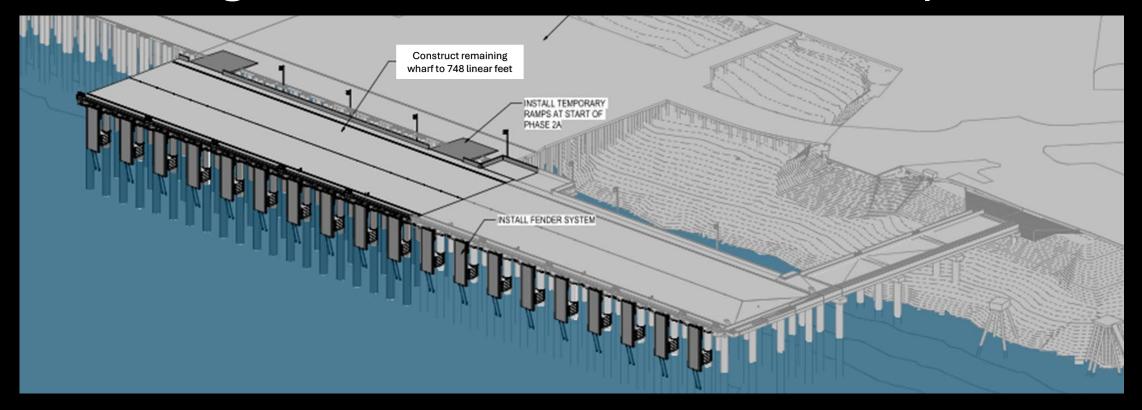
### Crane Agreements: Timeline to T1 Completion



### Scope of Work 1.1 Requires Completion by August 15, 2027.

T1 Construction Contractor constructs a minimum of 540 feet of dock to be able to receive the cranes before the dock is operational.

### Crane Agreements: Timeline to T1 Completion



### Scope of Work 1.2 Required to be Complete by October 15, 2027

The T1 Construction Contractor completes the terminal to 748 feet allowing Matson to transfer operations to the new Cargo Terminal 1. Operations must be transferred to start Scope of Work 2.0

# Missed Deadline: the Damages Sandwich Phase 1: August 15 – September 15

T1 Construction
Contractor misses
Scope 1.1 deadline



T1 Construction
Contractor pays MOA
liquidated damages
of \$58K per day



MOA pays Matson actual damages estimated at \$58K per day

# Missed Deadline: the Damages Sandwich Phase 2: September 15

T1 Construction
Contractor still has not completed Scope 1.1



T1 Construction
Contractor pays MOA
liquidated damages of
\$18.5M



MOA pays Matson actual damages, not to exceed \$82M (including cost of purchase of cranes)

Goal of transaction structure: MOA either (1) uses liquidated damages from Construction Contractor to pay full storage costs for the cranes (most likely), or (2) purchases the cranes for no more than MOA would have paid to purchase them directly (less likely).

# Missed Deadline: the Damages Sandwich Phase 3: October 15

T1 Construction Contractor misses Scope 1.2 deadline



T1 Construction
Contractor pays MOA
\$85K per day



MOA pays Matson actual damages caused by the delay, estimated at no more than \$85K per day

### Three Agreements: Status

- T1 Construction Contract
  - Included in bid package, proceeding through process
- Crane Agreement
  - In negotiation, received edits from Matson 8/22/24
- Crane Use Agreement
  - In negotiation, received edits from Matson 8/22/24

Provided that the final contractual agreements preserve reasonable operational flexibility for desired third-party uses of the cranes and protect the MOA from excessive liability in the "damages sandwich," moving ahead with the proposed crane agreement structure is the recommended plan because it removes financing complexity, aligns with user preferences, and keeps the PAMP schedule on-track.

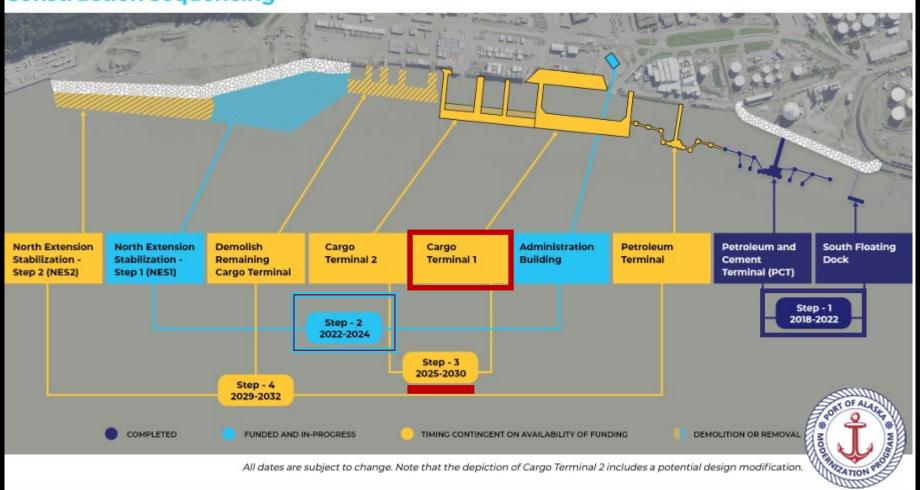
# Port of Alaska MODERNIZATION PROGRAM







#### Construction sequencing



#### Municipality of Anchorage

Dave Bronson, Mayor

**Purchasing Department** 

January 18, 2024

REQUEST FOR PROPOSAL

RFP 2024P001

### Port of Alaska Modernization Program Construction Services for Terminal 1 (T1) Replacement

The Municipality of Anchorage is an equal opportunity employer.

Enclosed is pertinent information for use in preparing your proposal.

Pre-Proposal Conference (non-mandatory): 3:00 P.M. Local Time, February 7, 2024

Questions Due: 12:00 Noon Local Time, February 12, 2024

PFP Step 1 Proposals Due: 12:00 Noon Local Time, March 31, 2024

If applicable, the call-in phone number for Pre-Bid Conferences is 907-343-6089. Conference lines are opened 5 minutes prior to the Pre-Bid Conference times. To attend meetings in person; you may do so at 632 W. 6th Avenue, Suite 520, Anchorage, AK 99501. In person meetings are not required. FOR AUXILIARY AIDS, SERVICES, OR SPECIAL MODIFICATIONS TO PARTICIPATE PLEASE CONTACT THE PURCHASING DEPARTMENT TO REQUEST REASONABLE ACCOMMODATIONS AT 907-343-4590; FAX 907-343-4595; OR wwpur@muni.org

For further information or questions contact Purchasing at <a href="mailto:ema

Note, no technical or environmental questions (i.e., questions pertaining to the design drawings and permits) will be answered during the Step 1 Written Proposal phase of the procurement process.

The Municipality of Anchorage reserves the right to reject any and all proposals and to waive any informalities in procedures.

Sincerely,

Chris Hunter

Deputy Purchasing Director

- Bidder Selection Sept 19
- Present to EUOC Sept 26
- MOA Contract Approval Oct 8
- Limited Notice to Proceed Nov. 12 (long lead-time items)
- Full Notice to Proceed July 7, 2025









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# T1 Construction: Budget



Municipal Clerk's Office Amended and Approved Date: February 27, 2024

Immediate Reconsideration Failed

Date: February 27, 2024

Requested by: Chair of the Assembly at the

Request of the Mayor

(S) Prepared by: Cynthia M. Weed

Bond Counsel, K&L Gates LLP

(S) for Reading: February 13, 2024

#### MUNICIPALITY OF ANCHORAGE, ALASKA AO No. 2024-11(S), As Amended\_

AN ORDINANCE OF THE MUNICIPALITY OF ANCHORAGE, ALASKA, PROVIDING FOR, AUTHORIZING AND APPROVING THE ISSUANCE OF PORT REVENUE BONDS AND/OR NOTES FOR THE MUNICIPALITY IN ONE OR MORE SERIES IN THE AGGREGATE PRINCIPAL AMOUNT OUTSTANDING AT ANY TIME OF NOT TO EXCEED FOUR HUNDRED FIFTY-THREE MILLION DOLLARS (\$453,000,000) [FOUR HUNDRED SEVENTY-ONE MILLION DOLLARS (\$471,000,000)] [THREE HUNDRED NINETY SIX MILLION DOLLARS (\$396,000,000)] FOR THE PURPOSE OF PROVIDING FUNDS TO REFINANCE CERTAIN OUTSTANDING DEBT AND TO PROVIDE FOR ADDITIONAL FUNDS FOR FUTURE CAPITAL IMPROVEMENTS AND RELATED FINANCING EXPENSES OF THE PORT OF ALASKA, AND APPROPRIATING THE PROCEEDS OF SUCH BONDS AND/OR NOTES TO THE PORT OF ALASKA CAPITAL IMPROVEMENT FUND (570800).

WHEREAS, the Municipality of Anchorage, Alaska (the "Municipality") owns and operates port facilities (the "Port Facilities") as a public enterprise of the Municipality; and

#### Financing the Reconstruction of Terminal 1

On or about March 1, 2024, the Port needs approximately \$663 million of unencumbered budget in SAP as a formal source of funds in order to begin the Municipality's Procurement Process for the reconstruction contract of Terminal 1.

The Municipality cannot award a contract without a defined and formal source of funds pursuant to Anchorage Municipal Code Title 7. Additionally, the Purshaging

funds pursuant to Anchorage Municipal Code Title 7. Additionally, the Purchasing
Department requires staff to have a formal source of funds prior to commencing

work on a request for proposal for services or materials. The timing of the award for this contract is forecasted to be on or about October 1, 2024.

#### Unencumbered Budget

We are currently forecasting the unencumbered capital budget for the Port to be \$192 million as of March 1, 2024. We will therefore need \$471 million of additional authorization to sell Port Revenue Bonds. The authorization to sell revenue bonds does not require us to sell the bonds. What it does provide us with and what we need is, unencumbered budget. The Municipality uses unencumbered budget to procure professional services and materials. Once invoices arrive for payment, we will use the lowest cost of funds to actually pay those invoices. Passage of this ordinance will result in sufficient unencumbered budget to begin the process for a contract for the reconstruction of Terminal 1.

### **Revenue Bond Authorization**

 Revenue Bonds are the last source of funds to use because these funds are the most expensive source of funds

Current Revenue Bond Authorization

•	AO 2020-16	\$100,000	0,000
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• AO 2021-100 \$165,000,000

AO 2024 – 11(S), As Amended, Bond Authorization, in SAP \$453,000,000

AO 2024-42, Bond Authorization, Not in SAP \$68,700,000

• Equals \$786,700,000

Less

Authorization Sold in 2020 <\$65,095,000>

AO 2024-42 is null and void upon the

final award of the 2020 PIDP Grant <\$68,700,000>

• Equals <<u>\$133,795,000</u>>

**NET REVENUE BOND AUTHORIZATION** 

\$652,905,000

# ...But Where Does the Money Come From?

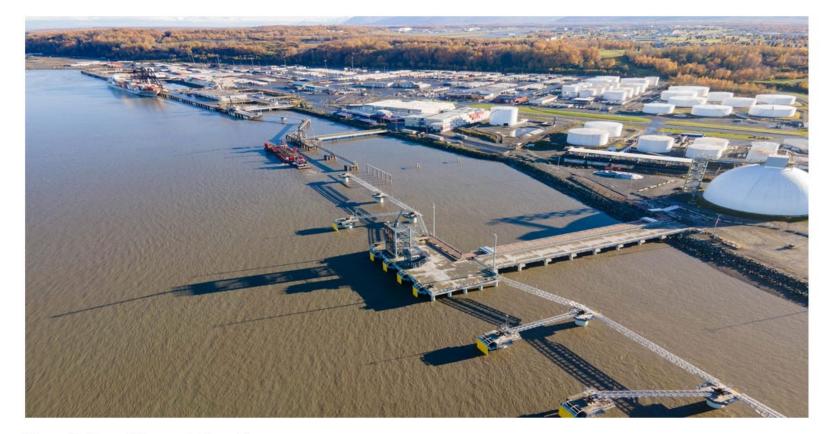
- MARAD Judgment
  - Not within our control
- Grants
  - *Cannot bank on \$150m in 2025*
- Revenue Bonds
- TIFIA Loan



Assembly Approval Prior to Bond Issuance Prior to the execution of any binding contract for the issuance of a series of revenue bonds for the Port of Alaska, the CFO will submit a resolution to the Assembly for approval of the issuance of the proposed series of the Bonds in a maximum principal amount specified in the resolution. Additionally, in tandem with each such subsequent resolution, the CFO will introduce an ordinance requesting an increase to the Surcharge Concept to pay for the debt service of the proposed series of Port Revenue Bonds. Finally, Port Revenue Bond authorization does not commit the Municipality to issue Port Revenue Bonds. In the event that a viable financing alternative becomes available that is more cost effective than long-term revenue bonds, the administration will certainly consider the alternative versus long-term revenue bonds.

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**Municipality of Anchorage** 

Surcharge Concept Review

Surcharge Concept (Repayment of Port Debt for the PAMP)

**Safe Secure Strong** 

Dated July 21, 2023

Port of Alaska Modernization Program (PAMP)

**Assembly Worksession** 

Municipality of Anchorage



### Surcharge Concept Review

### Item 272 Port Modernization Surcharge Fees

- Adds a Surcharge for Cargo Terminal Users
  - Uniform Pricing All Cargo Terminal Users Pay the Same Surcharge
- Adds a Surcharge for Cement Terminal Users
  - Uniform Pricing All Cement Terminal Users Pay the Same Surcharge
- Adds a Surcharge for Petroleum Terminal Users
  - Uniform Pricing All Petroleum Terminal Users Pay the Same Surcharge

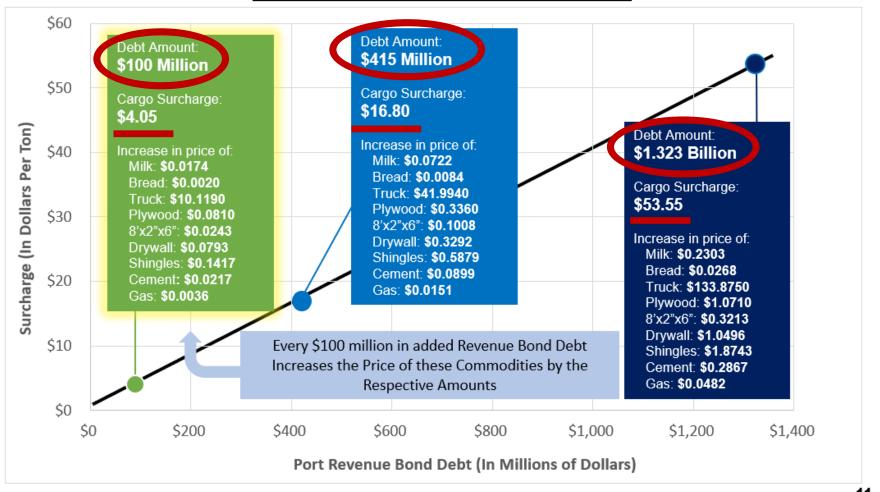


**Municipality of Anchorage** 

Safe Secure Strong

### Surcharge Concept Review

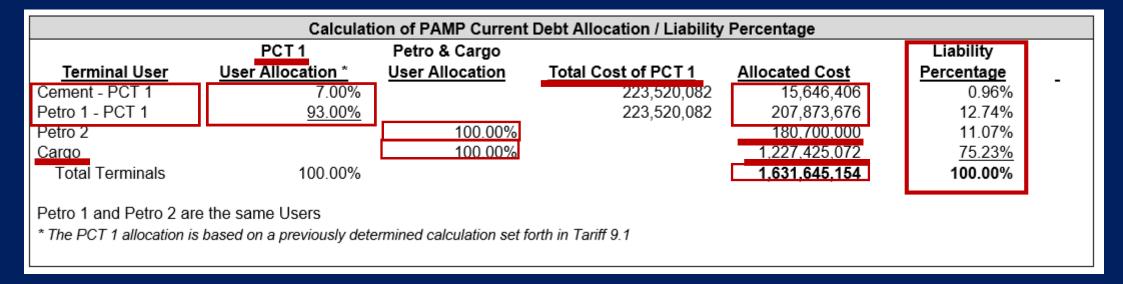
### **Commodity Price Impact**



**Municipality of Anchorage** 

Safe Secure Strong

## <u>Users pay for projects they use, but</u> <u>Surcharge Ramps As Whole Project Comes Online</u>





Municipal Clerk's Office Amended and Approved Date: July 25, 2023 Submitted by: Chair of the Assembly at the

Request of the Mayor

and Meg Zaletel, Assembly Member

Prepared by: Port of Alaska

S-version prepared by: Department of Law

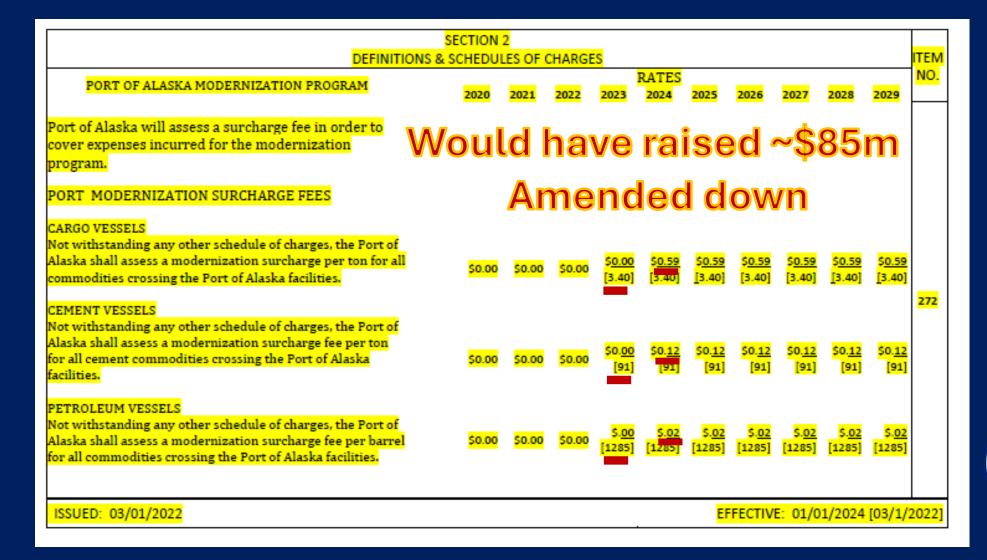
For reading: July 25, 2023

ANCHORAGE, ALASKA AO No. 2023-34(S), As Amended

2 3 4 AN ORDINANCE AUTHORIZING AND APPROVING ADOPTION OF PORT OF ALASKA TERMINAL TARIFF NO. 10.0.

WHEREAS, pursuant to Anchorage Municipal Code 11.50.030C., the Anchorage Port Commission is charged with promulgating the Port's Terminal Tariff, subject to the approval of the Anchorage Municipal Assembly and notification to the Federal Maritime Commission; and







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Subject: AN ORDINANCE AUTHORIZING AND APPROVING ADOPTION OF PORT OF ALASKA TERMINAL TARIFF NO. 10.0.

This S-Version amends the Exhibit B to Assembly Ordinance 2023-34 to reduce the tariff rates in the schedule of charges to reflect Required Revenue for the approximately \$19 million of outstanding 2020 Series A Bonds. The Ordinance itself is also amended to more specifically call out the surcharge mechanism of payment for the Bonds and to clarify that the Port Commission has not reviewed and approved the amendments to Exhibit B.

Terminal Tariff 10.0 will be in effect beginning January 1, 2024.





# Surcharge Increase – The Process

- Proposed Surcharge Presented to Port Commission
- Port Commission recommends Tariff change (~2-4 weeks?)
- Recommended Tariff goes to Assembly as proposed Ordinance (~1 week)
- Assembly Approval (~4 weeks?) ideally before Jan. 1, 2025
- Revenue Bonds issued (any time after)

Plan on Several Months



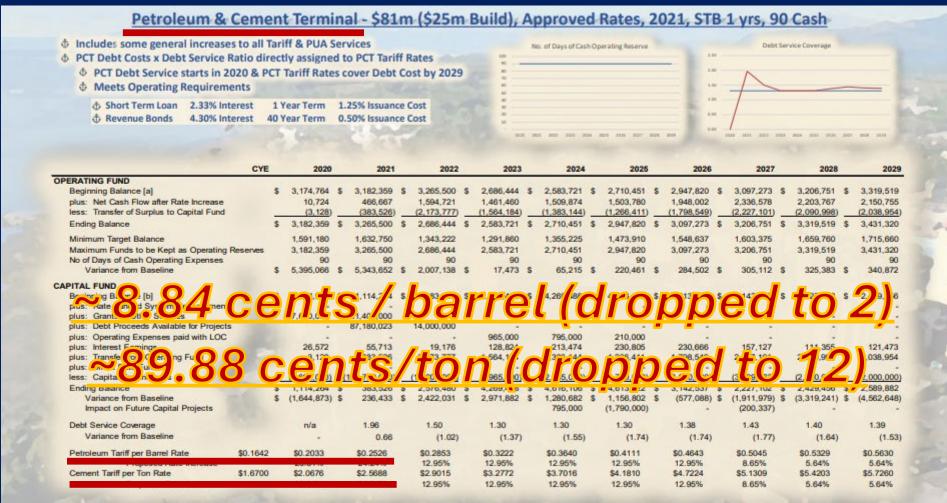
# Surcharge to Support in \$150 million in new borrowing

		Tariff Item 272 - New Surcharge	
	_	Forecasted	Forecasted
	Actual	New Surcharge	New Surcharge
	Current Surcharge	2020 Series A Bonds &	2020 Series A Bonds &
	2020 Series A Bonds	\$150 Million Revenue Bonds	\$150 Million TIFIA Loan
Cement	0.12	0.43	0.36
Cargo	0.59	<u>3.15</u>	2.68
Petro	0.02	0.10	0.09

		Tariff Item 272 - New Surcharge 2026 – life of bond	
	_	Forecasted	Forecasted
	Actual	New Surcharge	New Surcharge
	Current Surcharge	2020 Series A Bonds &	2020 Series A Bonds &
	2020 Series A Bonds	\$150 Million Revenue Bonds	\$150 Million TIFIA Loan
Cement	0.12	0.88	0.77
Cargo	0.59	6.44	5.67
Petro	0.02	0.21	0.18



# In 2020 and 2021, Petroleum and Cement Rates were higher than today







### TIFIA Loan -> Partial cheaper financing, with NEPA

- Transportation Infrastructure Finance and Innovation Act (TIFIA) **Loan** is a low interest rate federal loan from the Build America Bureau (BAB) of the US Department of Transportation
- A TIFIA Loan interest rate is one basis point above the 30-year US Treasury
- Transaction costs of ~\$1.3m

### <u>Have to pay it back</u>

- A <u>NEPA</u> (National Environmental Policy Act of 1969 Requirements) is required for any project that uses federal money (grants or loans)
- Timing of the NEPA for the Cargo Terminal Reconstruction (CTR) is critical; must precede construction
- TIFIA can only finance a minority portion of a project

Only 33% of "eligible costs"

- Two TIFIA Loans Versus One TIFIA Loan is under review by the CFO & Public Finance
  - Small Loan (<\$86.7m) for prior expenditures that had pre-construction NEPA (for grants)
  - Larger Loan for: (1) prior expenditures + (2) post-NEPA Cargo Dock costs
    - Should know more in mid-September

## TIFIA Loan

#### **SUMMARY**

#### TIFIA LOAN VERSUS REVENUE BONDS

• TIFIA Loan All-In Cost of Funds 4.35%

Annual Debt Service \$5,328,458

Revenue Bonds All-In Cost of Funds 4.88%

• Annual Debt Service \$6,096,302

• Revenue Bonds Cost More

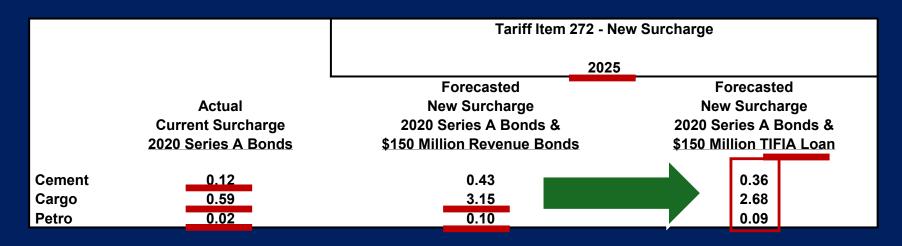
• All-In Cost of Funds 0.53%

Annual Debt Service \$767,844

- Assumptions
  - Level Debt Service for 40 years
  - \$100,000,000 of proceeds
  - Costs of Issuance Fees are paid for and financed by the debt



# Surcharge to Support in \$150 million in new borrowing



		Tariff Item 272 - New Surcharge  2026 – life of bonds or loan	
		Forecasted Forecasted	Forecasted
	Actual	New Surcharge	New Surcharge
	Current Surcharge	2020 Series A Bonds &	2020 Series A Bonds &
	2020 Series A Bonds	\$150 Million Revenue Bonds	\$150 Million TIFIA Loan
Cement	0.12	0.88	0.77
Cargo	0.59	6.44	5.67
Petro	0.02	0.21	0.18



## Recommendation

- Effective Jan. 1, 2025, raise PAMP surcharge to support approximately \$150m in revenue bonds and either
  - actually issue bonds, or
  - secure TIFIA loan
- Meanwhile, keep pursuing MARAD judgment and grants
- There is no risk of over-elevating the PAMP surcharge in this scenario now, because
  - even if the MARAD judgment and additional grants come through, we will need this surcharge capacity and borrowing:
    - Many grants require a match, and are paid on a reimbursable basis, (so payments significantly lag need), and
    - We need to spend *a lot* more after 2025
- Expect additional annual adjustments







## Next Steps

- Assembly discussion
- Port Commission development
- Port User Group collaboration



