Title 21 Parking and Site Access Amendments Community Discussion Draft

Public Information Session

November 16, 2021

AGENDA

| 12:00 | Introductions and Format |
|--------|---|
| 12:05 | Project Overview and How to Comment |
| 12:10 | Parking Reductions/Lower Parking Requirements |
| 12:35 | Site Access for Pedestrians and Bicyclists |
| 12:50 | Site Driveway Access and Parking Dimensions |
| 12:55 | Next Steps |
| 1:00 - | 1:30 Optional time for Continued Discussion |

How to Participate

- Please mute your microphone when not speaking.
- To ask questions or make a comment, use the "Meeting chat" bar.
- We will stop at times to ask if those dialed in by phone have questions/comments.
- This meeting is being recorded to better capture your feedback.

Parking and Site Access Text Amendment

Outcomes

Meets Housing Needs:

- Will not have to provide expensive parking spaces if they are not needed.
- ☐ Greater flexibility in parking will facilitate develop of a variety of housing types; developers better able to respond to market demands.

Reflects Character and Goals of Urban Neighborhood Contexts:

- ☐ Allows more efficient land use.
- ☐ Traditional urban and transitcorridor neighborhoods get new developments that fit their character and goals.
- ☐ Minimum parking requirements reduced in parts of the Anchorage Bowl where parking demand is lower and multi-modal access is a key priority; developer still has choice to add more parking than is required if market demands it.
- ☐ Amends parking circulations standards for multi-family housing to prevent wide swaths of asphalt out of character with neighborhoods.



Increased Safety and Improved Quality of Multi-Modal Access:

☐ Improves site access for pedestrians, bicyclists, rideshare, and public transit.

Streamlines Code and Offers More Options to Developers:

- ☐ More choice for parking management strategies.
- ☐ Offers options for smaller parking lot space dimensions for land uses with lower-parking turnovers.
- ☐ Allows non-discretionary approval for some parking reductions.
- ☐ Consolidates parking, driveway, and pedestrian access regulations into fewer sections of Title 21.
- ☐ Simplifies and streamlines residential pedestrian frontage requirements.

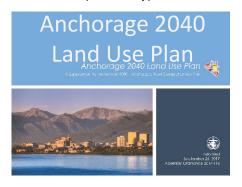


Parking and Site Access Text Amendment

Why is this important?

A barrier to urban development is the cost of parking spaces that may not be necessary. Parking lots can take up most of a property and raise housing costs in addition to having unintended health, environmental, and aesthetic impacts. As a result, many communities are reducing parking requirements. A walkable or bikeable experience is also a key attribute of successful urban neighborhood contexts.

Action 4-3: Allow more parking reductions by-right in key areas. Action 4-6: Reform internal site circulation (driveway) standards.



Project Schedule: How to Be Involved at Each Step

Your feedback on the Community Discussion Draft will help the Municipality to prepare a Public Hearing Draft.

Step 1:
Discuss Options and
Pre-Consultations

Step 2: Community Discussion Draft Step 3: Public Hearings

Comments and Consultations

| Step | Public Involvement |
|----------------------------|---|
| 1. Spring/Summer 2021 | Pre-Consultations with public, agencies, and subject experts. |
| Pre-consultations | Discussion of different options for code amendments. |
| 2. Winter 2021 | Community Discussion Draft Review code changes available for |
| Community Discussion Draft | public review in October 2021. Comments are due December |
| | 17, 2021. |
| 3. Winter/Spring 2022 | Public Hearing Draft and public hearing before the Planning & |
| PZC-Recommended Draft | Zoning Commission for a recommendation. Final Draft to |
| Anchorage Assembly Final | Anchorage Assembly for a public hearing on adoption of the |
| | amendments. |

Summary of Major Proposals

Main Proposals **Benefits** Issues



- 1. Streamline approvals for administrative parking reductions from the minimum number of required parking spaces.
- 2. Provide a more complete menu of available parking reduction strategies.
- 3. Replace five area-specific administrative parking reductions with a lower minimum by-right parking requirement in urban neighborhood contexts near Downtown and along transitsupportive development corridors.



- 5. Amend residential access and circulation driveway requirements in urban contexts to be truer to neighborhood character.
- 6. Allow smaller dimensions of parking spaces and aisles for certain uses and urban contexts.





Tailors regulations for areas with an urban street grid.





residents and commuters.



Driveway and parking takes most of the space on a site.



bicycle parking.

Excerpt of Cross-reference to Main Proposals Page ii. Annotated Zoning Code Amendments

Cross-reference to Main Proposals

The table below and on next page provides a summary list of the main proposals of the Title 21 Parking and Site Access Amendments. It also provides a cross-reference to where those code changes appear in this document. This "crosswalk table" is not an exhaustive list of all code changes but can help readers find the core proposals.

| Proposal | Code Reference | Pages | | |
|--|----------------------------------|-----------------|--|--|
| STREAMLINED APPROVALS FOR ADMINISTRATIVE PARKING REDUCTIONS: | | | | |
| Allow non-discretionary approvals of most parking reductions, up to a % reduction | 21.07.090F.1. | 30-33 | | |
| Make some shared parking and off-site parking reductions nondiscretionary ("by-right") | 21.07.090F.5.; 21.07.090F.6. | 40-43; 44 | | |
| Replace five area-specific reductions with lower area-specific parking requirements. | 21.07.090E.2.; 21.07.090F.4-8 | 28-29; 37-38 | | |
| Simplify the ADU parking exception rules and exempts ADUs by-right in urban contexts. | 21.05.070D.1; 21.07.090F. | 4; 32 | | |
| Clarify the maximum % combined reduction from multiple non-discretionary reductions | 21.07.090F.3.b. | 34 | | |
| Clarify the approval criteria for parking reductions that still require discretionary review | 21.07.090F.2.; F.9. | 33; 47 | | |
| Calculate parking reductions in the amount of required parking spaces more easily | 21.07.090F.3.a. | 34 | | |
| MORE COMPLETE MENU OF AVAILABLE PARKING REDUCTION STRATEGIES: | | | | |
| Reformat and consolidate all parking reductions into a single, easy-to-use menu table | 21.07.090F.1 | 30-32 | | |
| Add car-sharing to the list of shared vehicle programs eligible for parking reductions | 21.07.090F.1 | 30 | | |
| Add 3+ reductions for enhanced walkways, sidewalks, and other pedestrian amenities | 21.07.090F.1 | 31 | | |
| Add a parking reduction for unbundling parking costs from housing rental/purchase fees | 21.07.090F.1. | 31 | | |
| Consolidate the ADU parking exception from use-specific standards into 21.07.090F. | 21.07.090F.1 | 32 | | |
| Add a parking reduction for adaptive reuse of older buildings. | 21.07.090F.1 | 32 | | |
| Add a parking reduction for historic and cultural landmark preservation. | 21.07.090F.1 | 32 | | |
| Remove unused or problematic parking reductions for housing density, on-street parking | 21.07.090F.15; 19. | 48 | | |
| AREA-SPECIFIC, LOWER PARKING REQUIREMENTS IN URBAN NEIGHBORHOOD CONTEXTS: | | | | |
| Recognize, define, and map four distinct neighborhood development contexts: | 21.07.015 (new) | 5-11 | | |
| Downtown | 21.07.015C.1. | 5; 8 | | |
| Traditional Urban Neighborhood | 21.07.015C.2. | 6; 8 | | |
| Edge Urban Neighborhood | 21.07.015C.3. | 7; 8-10 | | |
| Transit-Supportive Development Corridors | 21.07.015C.4. | 7, 9-10 | | |
| Tailor area-specific, lower parking requirements for the four neighborhood contexts | 21.07.090E.2. | 28 | | |
| Enable the establishment of Open Option Parking districts where property owners decide how much parking to provide and replace parking with travel demand strategies | 21.07.090F.8 | 45-46 | | |



Excerpt of Cross-reference to Main Proposals Page iii. Annotated Zoning Code Amendments

| Proposal | Code Reference | Page |
|--|---|------------------------|
| IMPROVED SITE ACCESS FOR PEDESTRIANS, BICYCLISTS, RIDE-SHARE, AND PUBLIC | TRANSIT: | |
| Clarify and consolidate design standards for sidewalks and on-site pedestrian walkways | 21.07.060E., F | 12-13 |
| Consolidate standards for pedestrian-supportive frontages into one section | 21.07.060F. | 14-16 |
| from different parts of Title 21 (which are to be deleted) | 21.04.020; .030; 21.07.060F.4 21.07.110C.; D. | 1-3 35-36 65-74 |
| Focus stronger frontage standards on developments with less required parking | 21.07.060F.3 | 15 |
| Relax and simplify the frontage standards that applied to other developments | 21.07.060F.4. | 16 |
| Increase bicycle parking requirement in areas with lower parking requirements | 21.07.090K. | 62 |
| Allow for use-specific variations and administrative exceptions from bike parking | 21.07.090K. | 62-63 |
| Require some bike spaces to be in sheltered, secure spaces for longer-term parking | 21.07.090K. | 62; 64 |
| Clarify and improve the bike parking design, dimensional, and locational standards | 21.07.090K | 63-64 |
| Allow ride-hailing spaces and EV charging spaces to count toward required parking | 21.07.090C.5.c | 26 |
| REFORMS TO RESIDENTIAL SITE ACCESS DRIVEWAY STANDARDS | | |
| Consolidate, organize, and clarify the vehicle access and circulation driveway standards | 21.07.090H.8-11. 21.07.110F.3-4. | 50-56 7 5-77 |
| Expand the ability of the Traffic Engineers to grant waivers and exceptions in Title 21 | 21.07.090H.8.b. | 50 |
| Exempt 3- and 4-plexes from on-site turnaround requirements in certain situations | 21.07.090H.10.e. | 53 |
| Allow single-lane driveways into multi-unit residential developments of 3 to 6 units | 21.07.090H.11.d. | 55 |
| Focus alley access requirement on urban neighborhood contexts and increase flexibility | 21.07.090H.9.b. 21.07.110F.4. | 51 77 |
| Limit max. allowed driveway width in front yards in urban neighborhood contexts | 21.07.090H.9.e. | 52 |
| Require driveway curb cuts in urban neighborhood contexts to restore a level sidewalk | 21.07.090H.11.b. | 54 |
| SMALLER DIMENSIONS FOR PARKING SPACES AND CIRCULATION AISLES | | |
| Allow some parking spaces to be smaller "by-right" for certain uses and urban contexts | 21.07.090F.21 21.07.090H.12. | 48; 57-58 |
| Consolidate and clarify allowances for tandem parking and stacked parking spaces | 21.07.090F.20 21.07.090H.12. | 48; 59 |
| Consolidate and update Downtown's small/compact parking space dimensions | 21.07.090H.12; 21.11.070F.3 | 57-58 78-79 |
| Allow narrower on-site driveway aisles between rows of facing garage doors | 21.07.090H.10.c. | 52 |

Submitting Comments

- Review code amendments.
- Comments should include who you represent, if applicable, and what part of town you reside.
- State what you want/don't want.
- Provide specific impacts or provide reasons for a different code regulation if at all possible.

Project Webpage to Review Code Amendments:

www.muni.org/Planning/2040Actions.aspx

Submit Comments by Email To:

Anchorage2040@muni.org

Submit Comments by Mail To:

Attn: Planning Department

Re: Title 21 Parking and Site Access

4700 Elmore Road

Anchorage, AK 99507

Any questions on how to access documents or how to submit comments?

Questions on the Amendments, Questions on Process, or Requests for Additional Information/Presentations:

Elizabeth Appleby, 907-343-7925, elizabeth.appleby@anchorageak.gov Tom Davis, 907-343-7916, tom.davis@anchorageak.gov

1. Streamlined Approvals for Administrative Parking Reductions

Current

- Discretionary approval (signature of Traffic Director/Engineer and Planning Director) for all parking reductions.
- Parking studies required for many parking reductions.
- Extensive pre-requisite approval criteria.

Proposed

- Allow non-discretionary approvals of most parking reductions up to a maximum percent (%) reduction (see next page for proposed percentages).
- Set a maximum % combined reduction from multiple non-discretionary reductions.
- Clarify approval criteria for parking reductions that still require discretionary review.
- Streamline and clarify the development standards for shared parking, off-site parking, and other reductions.
- Calculate site-specific parking reductions more easily and consistently.

Code requirements > use

Expectations

- Undersupply anxiety
- "Level" playing field
- Spillover fears

Site impacts - auto

 Lower density + automobile-oriented site design = more auto use

Helps to stop a cycle of unintended impacts when parking is oversupplied

Shared parking

- · Not worth the trouble
- Lack of innovation

Site Impacts - non auto

 Poor walk, bicycle, transit access = less non-auto use

Market norms

 Developers, lenders, tenants raise parking expectations

Pricing impacts

 Parking supply > demand, so price = \$0 = more auto use

Credit/Illustration: Richard Willson, Parking Reform Made Easy



2. More Complete Menu of Available Parking Reduction Strategies

Current

- No minimum parking reductions for car-share programs, enhanced walkways, complete sidewalks, pedestrian amenities, unbundled parking, adaptative reuse, or historic preservation.
- Outdated menu choices for parking reductions that are often not utilized.

Proposed

- Add car-sharing to the shared vehicle programs eligible for parking reductions.
- Add reductions for enhanced walkways, transit shelters, and other pedestrian amenities.
- Move accessory dwelling unit (ADU) parking exception into parking reductions and simplify rules.
- Add parking reductions for adaptive reuse of older buildings and landmark preservation (often occurs on smaller urban lots with less lot space for parking).
- Delete unused and problematic parking reductions.

| Parking Red | Non-discretionary Reductions | |
|------------------------------------|---|--|
| Shared Vehicle Programs | Carpool Program Rideshare (Vanpool) Car-Share Program Transit Pass Benefits | up to 2% up to 5% NEW up to 10% up to 10% |
| Enhanced Pedestrian Access | Extra Bicycle Parking Enhanced Walkway Complete Sidewalk Transit Stop or Shelter Pedestrian Amenities | up to 10% NEW up to 2% NEW up to 2% up to 2% NEW +1% |
| Parking Pricing | Parking Cash-out Unbundled Parking | up to 10% NEW up to 10% |
| Housing | Affordable Housing ADUs Senior Housing | up to 25% area-specific exemption up to 25% |
| Efficient Parking Facilities | Shared Parking Off-site Parking District Parking Land Banking | yes, for up to 3 uses yes, for abutting lots discretionary only up to 25% |
| Infill Goals | Adaptive Reuse NEW Historic Preservation N | exempts small increases EW up to 25% if listed |

Excerpt of Cross-reference to Main Proposals Page 30. Parking Reductions Allowed

CODE LANGUAGE to be added is <u>underlined</u>. Language to be deleted is [ALL CAPS IN BRACKETS].

The table below shows part of the proposed consolidated table or allowed parking reductions. Several pages of text explaining the reduction were deleted and instead placed in this table for easier reference. Relocated text is still shown as added text where it appears in a new section of the amendments.

The table shows the type of reduction, its applicability (areas or uses for which it applies), any additional requirements in order to receive the reduction, and the reduction amount (typically a percentage reduction).

| Applicability Reduction |
|---|
| required parking spaces. Information about the shared vehicle programs shall be made available in a location visible to all residents or employees. 1. Carpool Program Non-residential uses The employer or property owner sponsors a carpool program that is available to all employees and provides designated carpool parking spaces. Program Non-residential uses The employer or property owner sponsors a rideshare program that is available to all employees and provides designated rideshare parking spaces that meet the accessible parking space dimensional Program Non-residential uses The employer or property owner sponsors a rideshare program that is available to all employees and provides designated rideshare parking spaces that meet the accessible parking space dimensional number of required parking spaces. |
| Program Carpool program that is available to all employees and provides designated carpool parking spaces. 2. Rideshare Program Non-residential uses Program The employer or property owner sponsors a rideshare program that is available to all employees and provides designated rideshare parking spaces that meet the accessible parking spaces. Spaces toward meeting the minimum number of required parking spaces. Each rideshare space may count as six spaces toward meeting the minimum number of required parking spaces, up to a 5% reduction in the number of required parking spaces. |
| Program rideshare program that is available to all employees and provides designated rideshare parking spaces that meet the accessible parking space dimensional six spaces toward meeting the minimum number of required parking spaces, up to a 5% reduction in the number of required parking spaces. |
| <u></u> |
| 3. Car-Share Program Residential uses located in the Neighborhood Development Contexts Development Contexts The property owner sponsors memberships to an active car-share program for all households or group living residents on the site and provides designated car-share spaces. Each carshare space may count as five spaces toward meeting the minimum number of required parking spaces, up to a 10% reduction in the number of required parking spaces. |
| 4. Transit Any use located in the Pass Neighborhood passes cost-free to all employees or Penelits Development Contexts 1 residents. Any use located in the property owner sponsors public transit passes cost-free to all employees or required parking spaces. |

Excerpt of Annotation for Page 30 Annotated Zoning Code Amendments

Below is an example of information included in the annotation of page 30 (excerpt shown on previous slide) for the zoning code amendments. The annotation explains how text was relocated into a table and provides rationale for this amendment to Title 21.

ANNOTATION FOR PAGE 30

Section 21.07.090F. Parking Reductions and Alternatives

Subsection 21.07.090F. provides for administrative reductions and alternatives to the minimum number of required parking spaces in Section 21.07.090E. These percentage reductions are available to development projects with characteristics that are known to result in lower parking demand.

The changes on page 30 and the pages that follow it reform 21.07.090F. to streamline approvals by allowing non-discretionary approvals of parking reductions (up to a certain percentage reduction), add more parking demand management strategies as menu options, and clarify and simplify the regulations for ease of use. Non-discretionary reductions reduce costs and uncertainty, especially for applicants who may be considering asking for parking reductions in return for development characteristics known to reduce parking demand.

| Line (s) # | Comment on Change |
|---|---|
| 4-19 | Add new subsection 21.07.090F.1.: Parking Reductions Allowed. The introduction to the parking reductions is amended to clarify Section 21.07.090 and its approval procedures and criteria. Subsections b., c., and d. provide references to existing requirements for |
| 4-17 | administrative parking reductions. Subsection e. references the set of revised and clarified requirements for parking reductions that are subject to discretionary approval by the Traffic Engineer and Planning Director. |
| Table 21.07- 1 | Establish Parking Reductions in Table. New table 21.07-9 consolidates and reformats all of the Title 21 parking reductions and their supplementary standards in one place for ease of reference. The table re-organizes the parking reductions into categories A through F. Developers can choose from these reductions or choose not to use them at all and provide all required parking or more. |
| | Most reductions in the table are proposed to receive non-discretionary approvals, up to a percentage reduction, as set forth in the right-hand column of the table. |
| | Relocate the "Rideshare Programs" parking reduction, including carpool and rideshare programs, from 21.07.090F.9. (p. 38 lines 15-36) into Table 21.07-9. Streamline the approval criteria from F.9. and no longer require land-banking. Require information regarding the shared vehicle program to be made available to residents and employees. |
| Table section A. Shared Vehicle Programs | Relocate the "Transit Pass Benefits" parking reduction from 21.07.090F.10. (page 38). Apply only in designated Neighborhood Development Contexts including Transit-Supportive Development Corridors. Streamline its approval criteria. |
| | Add Car-Share Programs as a new Parking Reduction, to be available in the Urban Neighborhood Development Contexts. |
| | For all shared vehicle programs: Allow non-discretionary approvals up to a certain percentage reduction. |

3 . Area-Specific, Lower Parking Requirements: Current and Proposed

Current

INTERNATIONAL AIRPORT

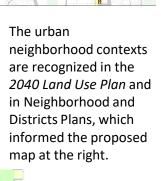
Five area-specific administrative parking reductions (map below left):

- Downtown no minimum parking requirement.
- One specific fits-all minimum parking requirement elsewhere.
- Some are based on public transit routes that periodically change year-to-year.

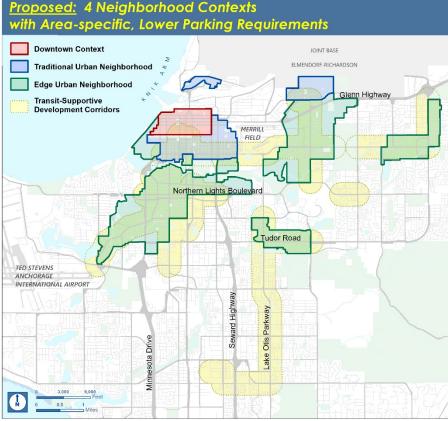
Current: 5 Area-specific Administrative Parking Reductions Downtown (DT) Districts Parking Exemption Residences in Walking Distance to Downtown Residences in Center City Neighborhoods Zoning Districts that Promote a Mix of Uses (misc, parking) Reductions for certain uses) Adjacent to Transit Service Proposed: 4 Neighborhoods

Proposed

- Recognize, define, and map Anchorage's urban neighborhood development contexts.
- Include neighborhood context maps in Title 21.
- Replace the five area-specific parking reductions with lower minimum by-right parking requirements in the defined/mapped urban neighborhood development contexts (map below right).
 - <u>Downtown</u>: All zones exempted from parking requirements (same as current, but area slightly expanded)
 - <u>Traditional Urban Neighborhoods</u> like South Addition and Fairview
 - <u>Edge Urban Neighborhoods</u> like Spenard and Airport Heights
 - <u>Transit-Supportive Development</u> <u>Corridors</u> where the Municipality invests in high-frequency service.







3. Area-Specific, Lower Parking Requirements (cont'd): Policy Options for Where to Map Area-Specific Contexts

Alternative Options:

A. "No Area-specific"



All Bowl the Same (No Area-specific Parking Requirements)

B. "Urban Contexts Only"



Traditional Urban



Edge Urban

C. "Extend & Tailor"



Traditional Urban



Edge Urban



Transit-supportive

D. "Extend & Simplify"



Traditional Urban



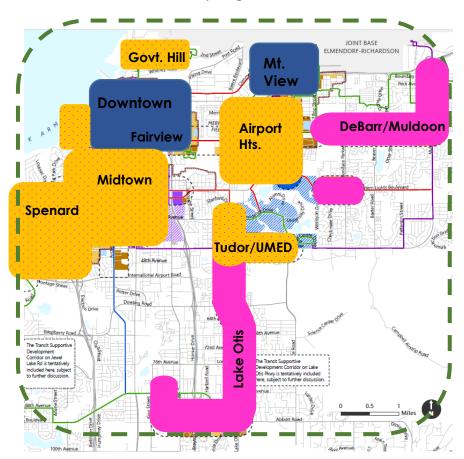
Edge Urban/

Transit-supportive

The Community Discussion Draft reflects

Option C: Extend and Tailor (shown below).

Option C allows tailoring of parking and other development standards by neighborhood context.



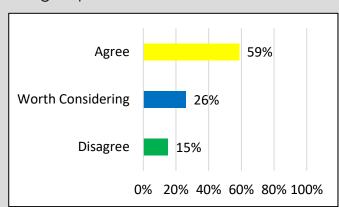
Public Feedback: What We Heard in Step 1 Pre-Consultations

Option C, "Extend & Tailor" received the most votes at design workshops, followed by Option B, "Extend & Simplify." Responses to the project questionnaire showed most people supported area-specific minimum parking requirements tailored to the urban context.

Questionnaire:

Should Anchorage have area-specific minimum parking requirements tailored to urban neighborhoods and transit-supportive development corridors?

(results at right)



3. Area-Specific, Lower Parking Requirements (cont'd): Options for How Low to Set Area-Specific Requirements

Options for Lower Parking Requirements within Urban Contexts:

| A. "Match Peak Usage" | B. "Match Average Usage" | C. "Shift toward Goals" | D. "Open Option Parking" |
|---|--|---|---------------------------------------|
| Set Parking Requirement to Match Highest Peak Utilization Levels. | Set Parking Requirement to Match Average Peak Utilization Levels. | Set Parking Requirement to Less- than-Average Peak Utilization Levels. | Set to Zero. |
| No Change from Current Title 21. | Reduces Title 21 Parking Requirement Somewhat But Maintains Existing Utilization levels. | Further Reduces Title 21 Parking Requirement to Encourage Utilization Levels to Fall. | Eliminates Parking Requirement. |

The Community Discussion Draft area-specific parking requirements for urban neighborhood contexts reflect a blend of Options B and C.

Public Feedback: What We Heard in Step 1 Pre-Consultations

A majority of design workshop participants preferred Option C "Shift Toward Goals" as the preferred policy alternative. Option C would set the minimum area-specific parking requirement to less than today's average peak period parking utilization levels. A sizeable minority preferred Option B, "Match Average Usage". Questionnaire respondents responded similarly to a question asking how forward-looking the parking requirements should be.

Questionnaire:

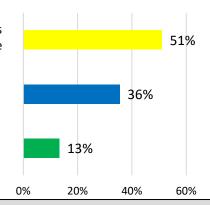
How much forward-looking should urban neighborhood parking requirements be?
Should they be set to accommodate current parking utilization levels, or to future lower parking utilization levels forecast to occur based on the socioeconomic/technological trends?

(results at right)

Be more forward looking and lower the parking rates to reflect anticipated changes in parking utilization within the first decade of newly permitted buildings' life spans...

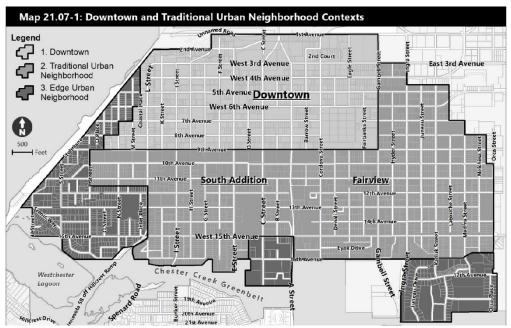
Be somewhat forward-looking to the nearterm future, lowering parking rates only somewhat....

Set to accommodate current parking utilization levels.



Excerpts from Area-specific Parking Requirements Pages 9 and 28. Annotated Zoning Code Amendments

The map below is from the proposed Title 21 text amendments showing Downtown and Traditional Urban Neighborhood context areas.



The table excerpt below is from the proposed Title 21 text (page 28) showing the minimum spaces required in the mapped neighborhood contexts. The minimum requirements are lowest in Downtown and increase as development patterns extend farther away from Downtown and urban neighborhoods.

| TABLE 21.07-7: AREA-SPECIFIC PARKING REQUIREMENTS | | | |
|---|-----------------------------------|--|--|
| <u>Areas</u> | Applicable Uses | Minimum Spaces Required | |
| Downtown Context (Section 21.07.015C.1., Map 21.07-1) | All Development | No off-street parking is required. | |
| Traditional Urban Neighborhood Context (Section 21.07.015C.2., Map 21.07-1.) | Residential Uses east of C Street | 70% of the minimum spaces required in table 21.07-8. | |
| | All Other Developments | 80% of the minimum spaces required in table 21.07-8. | |
| Edge Urban Neighborhood Context (Section 21.07.015C.3., Maps 21.07-1, thru -3.) | Residential Uses | 80% of the minimum spaces required in table 21.07-8. | |
| | All Other Developments | 90% of the minimum spaces required in table 21.07-8. | |
| Transit-Supportive Development Corridors outside of Edge Urban Contexts (Section 21.07.015C.3., Maps 21.07-1, thru -4.) | All Developments | 90% of the minimum spaces required in table 21.07-8. | |

Street Capacity for On-Street Parking and Pedestrian Facilities to Replace Off-Street Parking Requirements

Some of the public supported eliminating Title 21 parking requirements entirely in all or parts of the Bowl (policy option D "open option parking" on page 6). This would require changing how Anchorage manages on-street parking, street design, street maintenance, and snow clearing.

10 Challenges to Anchorage Streets and Sidewalks in Absorbing Parking Demand:

- 1. Many Anchorage streets and sidewalks are substandard.
- 2. There is little on-street parking management outside Downtown.
- 3. People park illegally in rolled-curb sidewalks and no-parking zones.
- 4. Only 3 APD officers enforce on-street parking outside Downtown.
- 5. Property owners do not clear sidewalk snow on their frontages.
- 6. Local sidewalks serve as snow storage for city street plows.
- 7. On-street parkers eliminate snow storage space along the street.
- 8. On-street parking shifts snow piles, which can affect Fire/EMS.
- 9. Snow removal resources are challenged to meet 72-hour targets.
- 10. More on-street parking will increase snow removal times.





Parked car on a rolled-curb sidewalk.



Parked car and remnants of plowed snow on a cracked, broken sidewalk.



Legacy: Parking Fairies campaigning against parking fees in 1990s. (ADN)



Snow plowed around vehicles parked on street, 5 days after snowfall.



3. Area-Specific, Lower Parking Requirements (Cont'd): Open Option Parking Areas

The proposed amendments enable the establishment of "Open Option Parking" areas that remove minimum parking requirements within specified boundaries and replace them with parking demand management and street management strategies. Under this option, developers, property owners, and businesses decide how much on-site parking to provide on their properties based on their activities, and the public right-of-way gets managed separately if on-street parking becomes too congested.

Two ways to approach on-street parking congestion:

A) Off street parking minimums

Require certain amount of space to be dedicated to storing vehicles in all situations. This places the cost of on-street parking congestion on property owners.



Off-street parking minimums focus regulations on private property

- Easy to implement in the permitting process
- Generally, no follow-up required
- Cannot guarantee mandated parking will be used
- Apply to all private property regardless of need
- Costs spread across everyone, regardless of use
- Do not directly address on-street congestion

B) Street management

Treat streets as a public asset to be managed in line with community priorities. This places the cost of onstreet parking congestion on users..



Street management focuses regulations on public property

- Solves on-street congestion
- More of parking costs borne by parking users
- Property owners decide how much parking to provide on their private property
- Capacity may be limited by driveways serving vehicle storage on private property
- Requires active management and goal setting for community property

Title 21 Parking Amendments in Context: Possible Future Actions



1. Adopt Current Amendment

2. Get a Clearer Picture of Our Parking Needs:

- 2020 Census;
- Post-Pandemic Parking Utilization;
- Monitor Parking Spillover Problems;
- Mobility Trends.

3. Address On-Street Parking Challenges:

- Parking Benefit Districts
- On-street Parking Enforcement;
- Snow Clearing;
- Sidewalks.

4. Follow-up
Title 21 Parking

Amendment



4. Improved Site Access for Pedestrians, Bicyclists, Ride-Share, and Public Transit

Current

- Pedestrian-supportive street frontage standards are in different sub-sections of Title 21.
- Complicated standards for pedestrianfrontage requirements.





Proposed

- Consolidate existing Title 21 standards for pedestrian-supportive street frontages into one section from different parts of Title 21.
- Ride-hailing spaces and electric vehicle charging spaces count toward required parking.
- Clarify and consolidate design standards for sidewalks and on-site pedestrian walkways.
- Focus on stronger frontage standards for developments with less required parking.
- Simplify the frontage standards that applied to other developments.



Commercial development with pedestriansupportive street frontage.

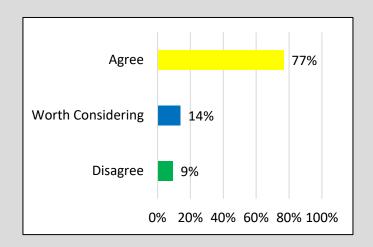
Public Feedback: What We Heard in Step 1 Pre-Consultations

A majority of questionnaire respondents agreed there should be improved pedestrian standards where parking requirements are reduced.

Questionnaire:

In areas where parking requirements are reduced, should there should be standards for improved accessibility for pedestrians, bicyclists, and other parking demand management strategies?

(results at right)



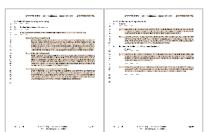
Excerpts from Pedestrian Development Standards: Pages 2-4, 15-16, 36, 65-74. Annotated Code Amendments

Pages of pedestrian accessibility and orientation regulations from different parts of Title 21 being consolidated into a 1-page pedestrian frontage standard table (below).



















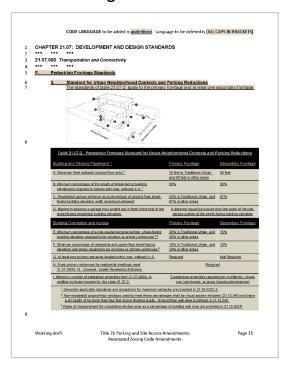




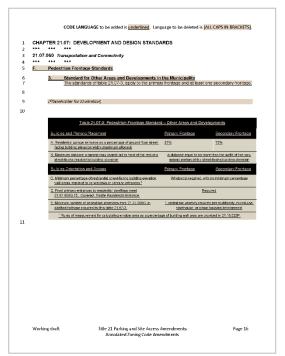




Pedestrian Frontage Standard in Urban Neighborhood Contexts



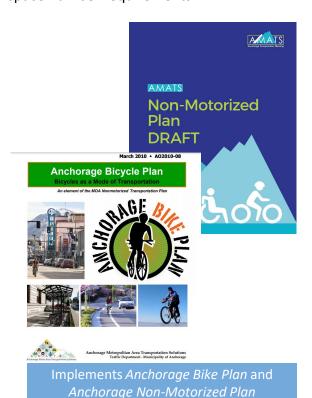
Pedestrian Frontage Standard in Suburban Contexts



4. Improved Site Access for Pedestrians, Bicyclists, Ride-Share, and Public Transit (cont'd): Bicycle Parking

Current

- Inadequate bicycle parking requirements.
- Lack of secure long-term storage location requirements for commuters and residents.
- Bicycle parking design requirements in a different sub-section of Title 21 than bicycle space number requirements.

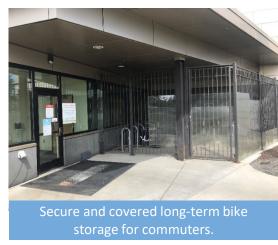


Proposed

- Locate bicycle space design and space number requirements in the same sub-section of Title 21.
- Require some bicycle parking spaces to be in sheltered, secure spaces to meet long-term parking needs of commuters and residents.
- Increase the bicycle parking requirement primarily in the urban neighborhood contexts where the automobile parking requirements have been reduced.
- Require two bicycle parking spaces per use at a minimum (generally, a single U-rack).
- Updates unclear design requirement language that unintentionally limits different bicycle rack designs.





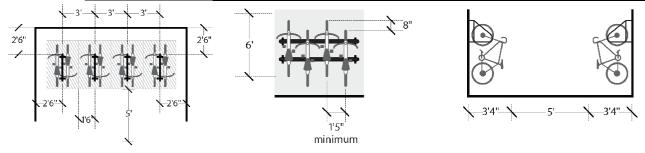


Excerpt of Bicycle Parking Spaces Page 62-64. Annotated Zoning Code Amendments

| TABLE 21.07-15: Bicycle Parking Spaces Required | | | |
|---|--|--|------------|
| <u>Use Category/Type</u> | <u>Minimum Number</u> | Minimum Percentage for Long-Term Spaces | |
| | Area-specific Contexts Listed in Table 21.07-7 | All Other Areas | |
| Multifamily and mixed-use dwellings | 1 space per two dwellings | 1 space per 10 dwellings | 90 percent |
| Group living uses, Roominghouses, Homeless and transient shelters, | 1 space per 5 beds | 1 space per 5 beds | 90 percent |
| Government administration & civic facility, Offices, Hospitals/Healthcare facilities, | 1 space per 5,000 sf gfa | 1 space per 10,000 sf gfa | 75 percent |
| Cultural Facilities, Entertainment & Recreation Facilities | 1 space per 10,000 sf gfa | 1 space per 20,000 sf gfa | 10 percent |
| Schools, Colleges, | 4 spaces per classroom | 2 space per classroom | 25 percent |
| Restaurants, Bars | 1 space per 3,000 sf gfa | 1 space per 10,000 sf gfa | 10 percent |

- A required bicycle parking space shall be a minimum of six feet long and two feet wide, with the following exceptions:
 - i. Bicycle parking spaces placed side-by-side shall be a minimum of one foot six inches wide, as shown in figure 21.07-15.
 - ii. Vertical bicycle parking spaces shall be a minimum of three feet six inches long and six feet tall with a vertical stagger of eight inches between side-by-side spaces as shown in figure 21.07-15.
 - Triangle bike locker layouts are exempt from the two-foot minimum width however shall have a minimum length of six feet six inches and access doors at least two feet six inches wide.

Figure 21.07-#: Alternative Dimensions for Side-by-Side and Wall-Mounted Bicycle Spaces



5. Residential Site Access Driveways

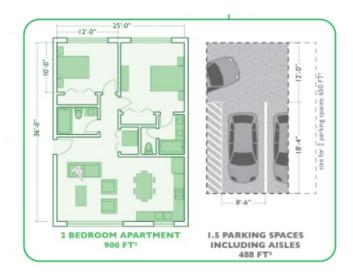
Current

- Exemptions from on-site turnaround requirements and allowances for narrower driveway aisles for 3- and 4-plexes must be approved by Traffic Engineer.
- Driveway and access provisions unclear in Title
 21.
- Residential driveway and alley access standards in a separate part of Title 21.



Proposed

- Consolidate, organize, and clarify the vehicle access and circulation driveway standards.
- Exempt 3- and 4-plexes from on-site turnaround requirements in certain situations.
- Allow single-lane driveways into multi-unit residential developments of 3 to 6 units.
- Require driveway curb cuts in urban neighborhood contexts to restore level sidewalks.
- Focus residential alley access requirements on urban neighborhood contexts only.

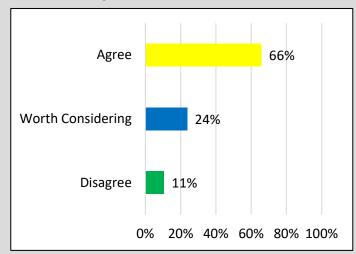


Public Feedback: What We Heard in Step 1 Pre-Consultations

A majority of questionnaire respondents supported tailoring driveway standards for infill housing projects to the urban neighborhood contexts.

Questionnaire:

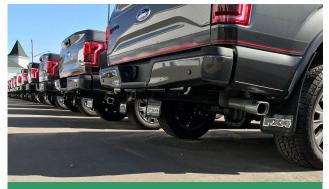
Should driveway standards for infill housing projects be tailored for urban neighborhood contexts? (results at right)



6. Dimensions of Parking Spaces and Circulation Aisles

Current

- Code standards and exceptions for minimum parking space width are distributed among several sections of Title 21, which makes it confusing to determine applicable parking space dimensions.
- The Downtown parking dimensions in chapter 21.11 date from the 1970s and need adjustment for compatibility with current code and modern vehicle dimensions..
- Lack of clarity on tandem parking and stacked parking exceptions.



In urban contexts, not all parking spaces need to be able to accommodate a large pickup truck.



Proposed

- Allow some parking spaces to be smaller parking spaces and "by-right" for residential, offices, and employment uses within urban contexts.
- Consolidate and update Downtown's small/compact parking space dimensions.
- Consolidate and clarify allowances for tandem parking and stacked parking spaces.
- Allow narrower on-site driveway aisles between rows of facing garage doors.







Parking space marked for compact cars in a parking garage amongst spaces of other sizes.

Submitting Comments

- Review code amendments.
- Comments should include who you represent, if applicable, and what part of town you reside.
- State what you want/don't want.
- Provide specific impacts or provide reasons for a different code regulation if at all possible.

Project Webpage to Review Code Amendments:

www.muni.org/Planning/2040Actions.aspx

Submit Comments by Email To:

Anchorage2040@muni.org

Submit Comments by Mail To:

Attn: Planning Department

Re: Title 21 Parking and Site Access

4700 Elmore Road

Anchorage, AK 99507

Any questions on how to access documents or how to submit comments?

Questions on the Amendments, Questions on Process, or Requests for Additional Information/Presentations:

Elizabeth Appleby, 907-343-7925, elizabeth.appleby@anchorageak.gov Tom Davis, 907-343-7916, tom.davis@anchorageak.gov