

P.O Box 390 Girdwood, Alaska 99587 http://www.muni.org/gbos

Suzanne LaFrance, Mayor

GIRDWOOD VALLEY SERVICE AREA BOARD OF SUPERVISORS
Briana Sullivan and Mike Edgington, Co-Chairs
Jennifer Wingard, Brian Burnett, Kellie Okonek

LETTER OF NON-OBJECTION

Municipal Clerk's Office

October 21, 2024

RE: Liquor License Renewals 2025

The Girdwood Board of Supervisors (GBOS), has no objection to the liquor license renewals listed below:

664	Speedway Express	36511 Seward Hwy	AK, Inc.
1551	Double Musky Inn	401 Crow Creek Rd	S & P Adventures, Inc.
5518	Girdwood Brewing Company	2700 ALYESKA HWY	Girdwood Brewing Company, LLC
5210	Sakura Asian Bistro	1000 ARLBERG AVE	Alyeska Resort Operations Limited Partnership
3558	Hightower Pub	165 Hightower Rd	Flight of Stairs, LLC
5211	Forte	1000 ARLBERG AVE	Alyeska Resort Operations Limited Partnership
3449	The Sundry Shop at Alyeska	1000 ARLBERG AVE	Alyeska Resort Operations Limited Partnership
5758	Spoonline	174 Hightower Rd	Spoons, LLC
5953	Two Trees Bistro	1000 Arlberg Ave	Alyeska Resort Operations Limited Partnership
6095	Glacier Lounge	1000 Arlberg Ave	Alyeska Resort Operations Limited Partnership
6101	Basecamp Eatery	194 Hightower Rd	Ski Bum Ventures, Inc.

This item was brought forward for discussion at the Girdwood Land Use Committee Regular meetings on September 9 and October 14, 2024 regular meetings and at the GBOS meetings on September 16 and October 21, 2024. No objection to the renewal of these licenses has been heard at any of these meetings.

Jennifer Wingard GBOS Land Use Supervisor

Date

GHEC Status Report October 2024

This document is meant to detail the activities of the Girdwood Housing and Economic Committee over the last 14 months. These activities are aligned with the GHEC Housing Implementation Plan framework.

- 1. Needs Assessment and Strategic Planning
 - Developed committee mission and goals
 - Developed information matrix
 - Obtained rental revenue rates and occupancy information from AirDNA.com
 - ii. Obtained property tax records to determine the % of property owners who claim of Girdwood property tax exemption for primary residence
 - iii. Review voter record and school attendance trends
 - iv. Review census data
 - v. Collect program information
 - Outlined a housing implementation plan
 - Lowering costs for construction investment
 - Make land available; identified HLB parcels for inclusion in 5-yr and 1-yr work plans
 - ii. Reduce cost of land development; working towards local infill resources with grant application to make valley alluvium available for local use
 - iii. Exploring creative financing options for public/private partnerships
- 2. Establish a Housing Task Force
 - GHEC was established June 2023, it's members comprised of 7 members with professional experience in real estate, development, and finance
- 3. Funding and Resources
 - Established GHEC service area account and initial funds
 - Pursuing bed tax revenues to be retained in the service area
 - Reviewed HLB holdings and requested parcel disposal in long term HLB work plan
 - i. Receiving parcels of land at Alyeska Highway/Ruane, Arlberg and south townsite for residential housing
 - ii. Receiving parcel of land for establishment of RV park and associated services
- 4. Zoning and Land Use Updates
 - Pursued and recommended zoning change to support combined residential and commercial use in GC-2
 - Developed strategic plan and scope of work for valley watershed management, pursuing local materials for infrastructure and development
 - Developed STR registration and regulation framework for local service area STR management
 - Pursued ADU use as STR zoning regulation clarification

- 5. Development Partnerships
 - Attempting to secure a parcel for a development project; HLB 6-013
 - Planning and scope of work for RV Park design, waiting on GCP to be adopted to continue with parcel disposal
- 6. Development of Incentive Programs
 - Currently no funding available to incentivise developers to build
 - Program matrix explores several incentive options
- 7. Rental Assistance and Conversion Programs
 - Exploring STR to LTR conversion incentives, funding dependent
 - Presented examples of incentive housing based on program in Big Sky, MT
- 8. Community Engagement and Education
 - Using LUC as a sounding board for community sentiment of GHEC initiatives by vetting ideas in the community council format
 - Developed information matrix as a reference for research data and program input
 - GHEC meets every month in a public meeting format to engage the community and complete business
- 9. Monitoring and Adaptation
 - Established 12 month GHEC activities report
 - Defined housing implementation plan August 2024
- 10. Collaboration with Anchorage Municipality
 - Engaged with the planning department to advise on several topics including zoning changes, land use regulations, and planning issues
 - Requested from HLB several parcels to be included into the annual and 5 year work plans for service area development efforts with assistance from our local Assembly Members

GVSA Grants 2025	Request 2025	GBOS budget 2025
FVCS	25,000	25,000
Little Bears	11,524.59	10,000
Glacier Valley Transit	6,000	7,500
Total	42524.59	42500
Challenge Alaska	10,000	TBD
Girdwood Art Institute	6,625	TBD
KEUL	8,000	TBD
TAMS	2,700	TBD
Total	27,325	22,500

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GIRDWOOD VALLEY SERVICE AREA BOARD OF SUPERVISORS
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Resolution 2024-10 Of the Girdwood Board of Supervisors

RESOLUTION OF SUPPORT FOR CASE 2024-0110 AMENDING ANCHORAGE MUNICIPAL CODE SUBSECTIONS 21.09.040 AND 21.09.050 TO ALLOW MIXED USE DEVELOPMENT IN GC-1 and GC-2 ZONING

WHEREAS, Girdwood has an established severe shortage of workforce housing; and,

WHEREAS, businesses operating within Girdwood experience extreme difficulty hiring and retaining staff due to the lack of workforce housing; and

WHEREAS, many Girdwood businesses own commercial lots which could be used as a location for additional employee housing; and,

WHEREAS, eight of Girdwood's ten commercial land use zones allow mixed-use dwellings except for the gC-1 and gC-2 zones adjacent to Seward Highway which do not; and,

WHEREAS, the Girdwood community has been engaged in extensive discussions about land use, culminating in a rewrite of the Girdwood Comprehensive Plan which will be before the Assembly in 2024; and,

WHEREAS, through the Girdwood Comprehensive Plan rewrite process, the Girdwood community recommends that mixed-use development should be encouraged across all commercial zoning; and,

WHEREAS, a substantial update of Girdwood Land Use code will be required after adoption of the new Girdwood Comprehensive Plan, but in the meantime, simple regulatory changes can expand opportunities for workforce housing before zoning code is rewritten.

THEREFORE, the Girdwood Board of Supervisors supports planning case 2024-0110 to extend mixed-use development into gC-1 and gC-2 zones.

PASSED AND APPROVED by a vote of x to x this xxth day of XXX 2024.

Jennifer Wingard GBOS Land Use Chair

Attest

1 2	ANCHORAGE, ALASKA AO No. 2024-XX
3 4 5 6 7	AN ORDINANCE AMENDING ANCHORAGE MUNICIPAL CODE SUBSECTIONS 21.09.040 ZONING DISTRICTS AND 21.09.050 USE REGULATIONS TO PROVIDE FOR ADDITIONAL MIXED-USE DEVELOPMENT WITHIN GIRDWOOD VALLEY
, 8 9	WHEREAS, Girdwood has an established severe shortage of workforce housing; and,
10 11 12	WHEREAS , businesses operating within Girdwood experience extreme difficulty hiring and retaining staff due to the lack of workforce housing; and
13 14 15	WHEREAS , many Girdwood businesses own commercial lots which could be used as a location for additional employee housing; and,
16 17 18 19	WHEREAS , eight of Girdwood's ten commercial land use zones allow mixed-use dwellings except for the gC-1 and gC-2 zones adjacent to Seward Highway which do not; and,
20 21 22 23 24 25	WHEREAS, the Girdwood community has been engaged in extensive discussions about land use, culminating in rewrite of the Girdwood Comprehensive Plan which has been submitted as a Comprehensive Plan amendment, has been recommended for adoption with amendments by Planning and Zoning Commission and will be scheduled for Assembly action later this summer; and
26 27 28 29 30	WHEREAS , through the Girdwood Comprehensive Plan rewrite process, the Girdwood community has determined that mixed-use development should be encouraged across all commercial zoning, and does not support current restrictions on residential mixed-use dwellings in the gC-1 and gC-2 zoning districts; and
31 32 33 34	WHEREAS , a comprehensive update of Girdwood Land Use code will be required after adoption of the new Girdwood Comprehensive Plan, but in the meantime, there can be simple regulatory changes to expand opportunities for workforce housing.
35 36	NOW, THEREFORE, THE ANCHORAGE ASSEMBLY ORDAINS:
37 38 39	Section 1. Anchorage Municipal Code subsection 21.09.040 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set out):
40	21.09.040 – Zoning districts
41 42	C. Commercial districts.
43 44 45	2. Districts

b. gC-2 (Girdwood Station/Seward Highway Commercial) district.

- i. Location. The gC-2 district is comprised of land on the east side of Alyeska Highway, west of Dawson Street, at the intersection of the Alyeska Highway with the Seward Highway. The district fronts both highways.
- ii. Intent. The gC-2 district, along with the gC-1 district, constitutes the entry to Girdwood Valley and shall be developed as part of an attractive gateway to a mountain resort community. [BECAUSE OF THE PROXIMITY TO THE SEWARD HIGHWAY, RESIDENTIAL USES ARE NOT APPROPRIATE IN THIS DISTRICT.] Landmark-quality elements are encouraged in any development visible from the highways, and the design of larger buildings shall make every effort to reduce the perception of building mass and make the building appear to be an aggregation of smaller, simple forms.
- iii. District-specific standards. Building and landscape materials, such as natural wood, native trees and flowers, and local stone, shall be emphasized.

Section 2. AMC Table 21.09-2 is hereby amended to read as follows (the remainder of the section is not affected and therefore not set out):

		Re	side	enti	al			Co	mn	ierc	:ial							Inc	J.	Res	ort	Ot	her		
Use Category	Use Type	g R 1	g R 2	g R 2 A	g R 3	9 R 4	g R 5	g C 1	g C 2	g C 3	g C 4	g C 5	g C 6	g C 7	g C 8	g C 9	g C 10	gl 1	gi 2	gR ST 1	gR ST 2	G A	00 o	G W	Definitions and Use Specific Standards
Household Living	Dwelling, single- family detached	Р	Р	Р	Р	Р	Р			Р	Р	Р	Р							Р	Р				21.09.050 B.2.d. 21.09.080C.
	Dwelling, single- family attached	S			s		S													Р	Р				21.09.050 B.2.c 21.09.080D.
	Dwelling, two-family	Р	Р	Р	Р	Р				Р	Р		Р				Р			Р	Р				21.09.050 B.2.f. 21.09.080D.
	Dwelling, townhouse	s			s		s													Р	Р				21.09.050 B.2.e. 21.09.080E.
	Dwelling, multiple- family (<4 dua)	Р								Р	Р		Р			Р	Р			Р	Р				21.09.050B.2.b. 21.09.080E.
	Dwelling, multiple- family (4-8 dua)	С				s	s			s	S	s	s			S	S			S	s				21.09.050B.2.b. 21.09.080E.
	Dwelling, multiple- family (>8- 20 dua)					С	С			С		М	С			С	С			С	С				21.09.050B.2.b. 21.09.080E.

Dwelling, multiple- family (>20 dua)														С	С		21.09.050B.2.b. 21.09.080E.
Dwelling, mixed-use			P	<u>P</u>	Р	Р	Р	Р	Р	Р	Р	Р		Р	Р		21.09.080 E. 21.09.080F.

<u>Section 3.</u> This Ordinance shall be effective immediately upon passage and approval by the Assembly.

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Resolution 2024-08

Of the Girdwood Board of Supervisors

A Resolution of the Girdwood Board of Supervisors in support of the Girdwood Comprehensive Plan as Submitted by Imagine!Girdwood with

Opposition to Planning and Zoning Commission Recommendations

WHEREAS, the Girdwood Board of Supervisors expressed in Resolution 2024-07 its support for the Girdwood Comprehensive Plan produced by Imagine!Girdwood and submitted to the Municipality of Anchorage (MOA) as a Text Amendment to the MOA Comprehensive Plan; and

WHEREAS, GBOS Resolution 2024-07 is incorporated into this resolution in whole; and

WHEREAS, there was extensive public engagement during the development of the plan, including two formal rounds of public comment on the initial draft and final draft which were incorporated into the submitted plan document; and

WHEREAS, the Planning and Zoning Commission (PZC), based on advice from the Planning Department, issued Planning and Zoning Commission Resolution 2024-022 recommending six substantive changes to the Land Use Map (recommendations B.2a through B.2f) four other changes to the plan (recommendations B.3 through B.6) and that additional items should be discussed further between Imagine!Girdwood and the Planning Department to clarify plan language (recommendation B.1); and

WHEREAS, Imagine!Girdwood supports recommendations 2e and 2f, and recommendations B.3 through B.6 and followed recommendation B.1 by engaging with the Planning Department to clarify language around Vegetative Buffers and the representation of Future Park Land; and

WHEREAS, four remaining PZC recommendations, B.2a, B.2b, B.2c & B.2d are not supported by Imagine!Girdwood based on the totality of community engagement in the project and specifically the Girdwood community's public comment on the initial and final draft versions of the plan; and

THEREFORE, GBOS Resolves that the submitted Girdwood Comprehensive Plan represents a considered and coherent vision from the broad community for how the growth of Girdwood Valley should be managed, and expresses a set of policies, goals and implementation actions consistent with the community vision and a Land Use Plan and associated policies

FURTHER THEREFORE, while the majority of the recommendation in Planning and Zoning Commission Resolution 2024-022 are consistent with the community's expressed intent, GBOS resolved that PZC recommendations B.2a, B.2b, B.2c and B.2d are in opposition to the Girdwood community intent and should not be incorporated into a final adopted plan by the Assembly

Passed on this XX day of October, 2024.

Briana Sullivan GBOS Co-Chair

Using Whitefish, MT as an example, provide a complete housing implementation plan for Girdwood, AK.

Using Whitefish, MT as an example, here's a comprehensive housing implementation plan for Girdwood, AK, taking into account its limited local governance authority within the Anchorage municipality:

Girdwood Housing Implementation Plan

1. Needs Assessment and Strategic Planning

- Conduct a thorough housing needs assessment to determine the current and projected housing requirements for Girdwood.
- Develop a Strategic Housing Plan, similar to Whitefish's, outlining specific goals and strategies to address housing needs over the next 5-10 years.

2. Establish a Housing Task Force

- Form a dedicated Housing Task Force or Committee to oversee the implementation of the housing plan.
- Include representatives from local businesses, residents, and the Girdwood Board of Supervisors.

3. Funding and Resources

 Explore funding options, including:Proposing a property tax levy specifically for affordable housing initiatives

4. Zoning and Land Use Updates

 Review and update zoning regulations to promote affordable housing development: Allow multi-family and mixed-use developments in appropriate zones

5. Development Partnerships

• Identify publicly-owned land suitable for affordable housing development.

 Partner with non-profit housing organizations or developers to create workforce housing projects.

6. Incentive Programs

• Develop incentives for developers and property owners, such as:Density bonuses for including affordable units.

7. Rental Assistance and Conversion Programs

- Explore a rental assistance program for immediate relief to workers struggling with housing costs.
- Consider implementing a rental conversion program to incentivize long-term rentals over short-term vacation rentals.

8. Community Engagement and Education

- Host regular community meetings and workshops to gather input and keep residents informed about housing initiatives.
- Develop educational resources about available housing programs and assistance.

9. Monitoring and Adaptation

- Establish key performance indicators to track the progress of housing initiatives.
- Conduct annual reviews of the housing plan and make adjustments based on changing needs and market conditions.

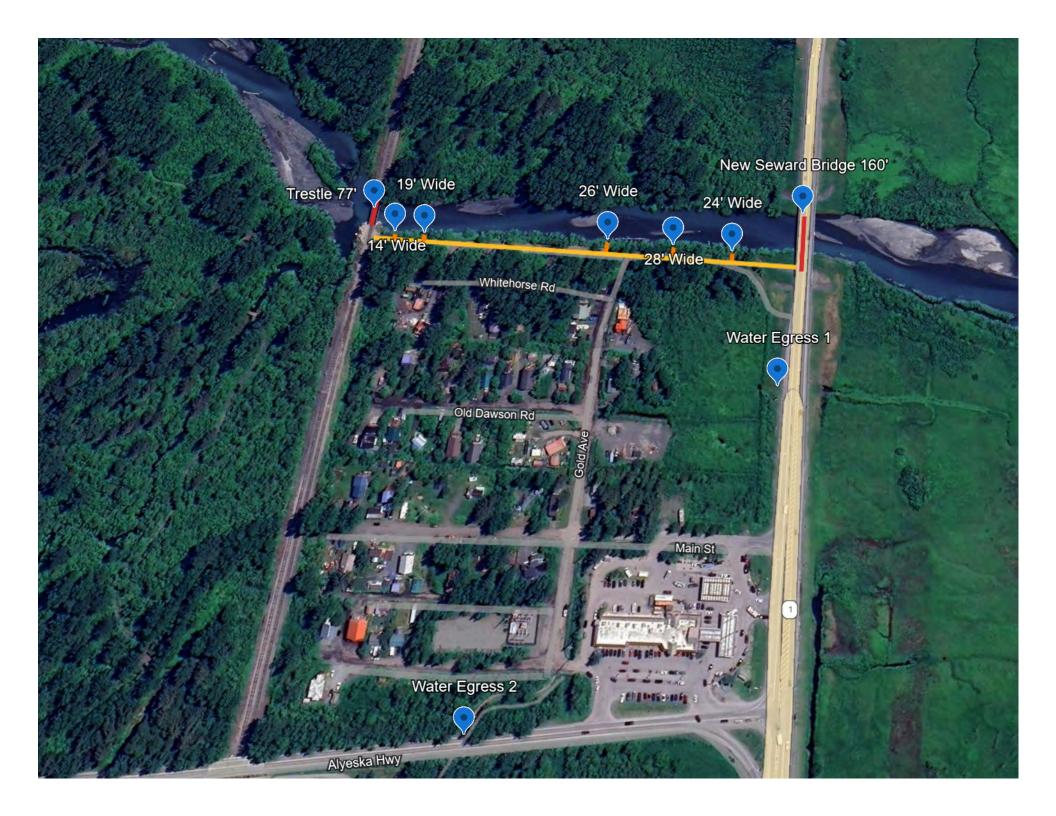
10. Collaboration with Anchorage Municipality

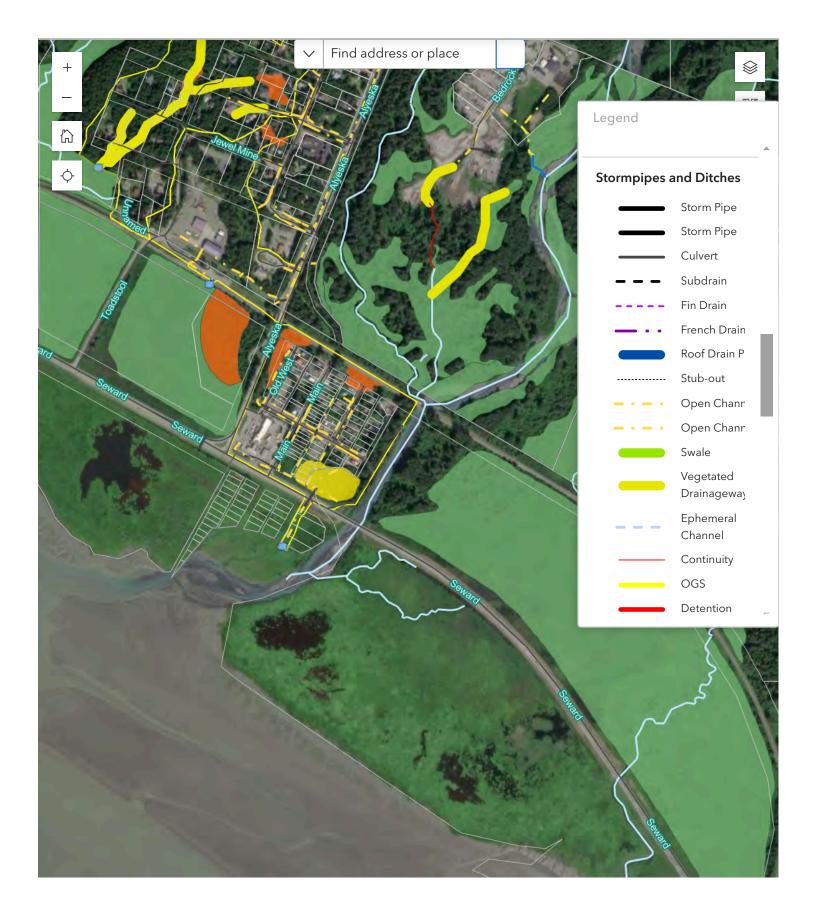
- Work closely with the Anchorage municipal government to align Girdwood's housing strategies with broader regional planning efforts.
- Advocate for policies and resources that support Girdwood's specific housing needs within the larger municipal framework.

By adapting strategies from Whitefish's successful approach and tailoring them to Girdwood's unique situation, this plan provides a comprehensive framework for addressing the community's housing challenges. The focus on partnerships, diverse funding sources, and flexible zoning can help Girdwood create more affordable and workforce housing options despite its limited governance authority.

25.40.025 Heritage Land Bank disposals.

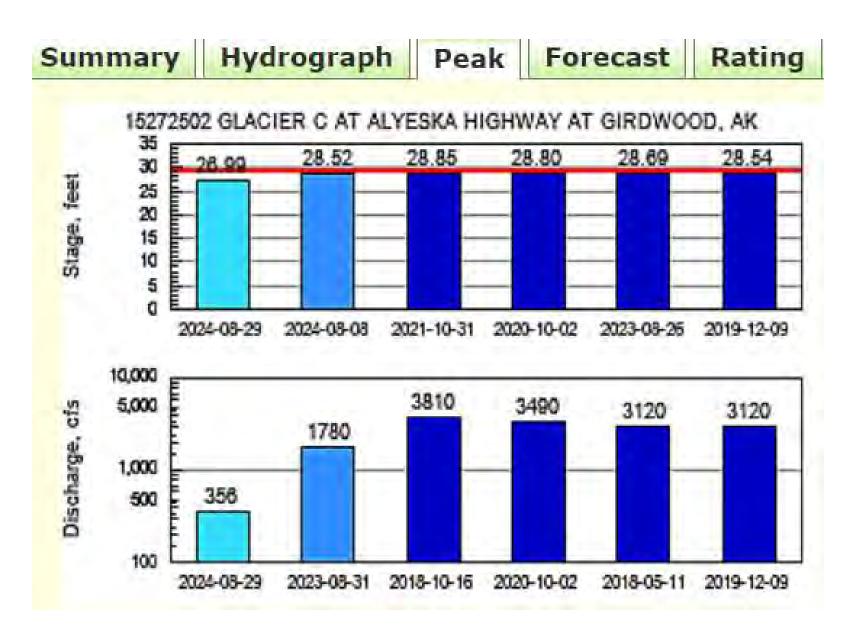
- A. The Heritage Land Bank advisory commission shall hold a public hearing, with public notice as specified in this chapter, prior to making a recommendation to the mayor and assembly regarding the disposal of Heritage Land Bank land or an interest in land. Land disposals under this chapter include land sales, land exchanges, leases, and easements.
- B. After the public hearing, the advisory commission shall submit a written finding and recommendation to the mayor and assembly, stating whether or not a proposed land disposal is in the best interest of the municipality, and consistent with the Heritage Land Bank's purpose and mission. The written finding shall identify the proposed land disposal, including details regarding its method, timing, and terms, its projected effects on the neighborhood and on public facilities, and other relevant information. All proposed land disposals shall also specify those terms and conditions necessary to ensure that the Heritage Land Bank receives the maximum overall benefit for the disposal of its land, including equivalent non-monetary public benefits, consistent with the municipality's best interests.
- C. The Heritage Land Bank shall determine which land or interests in land should be disposed of; consistent with section 25.40.020 and the comprehensive plan and implementing measures. If the information in the comprehensive plan and implementing measures is insufficient to determine whether the disposal of a parcel or parcels is consistent with the plan or measures, the Heritage Land Bank shall complete a site specific land use study for the use of the land which has been adopted through the public process specified in this chapter. Each site specific land use study shall address; a) the need for community facilities such as roads, parks, trails, schools, satellite municipal offices, etc; b) identify historical and natural landmarks, natural hazards, and environmentally sensitive lands; c) public utility needs; d) potential residential, commercial and industrial uses; e) land use compatibility with adjacent areas; and f) consistency with land uses identified in the Comprehensive Plan and zoning for the area.





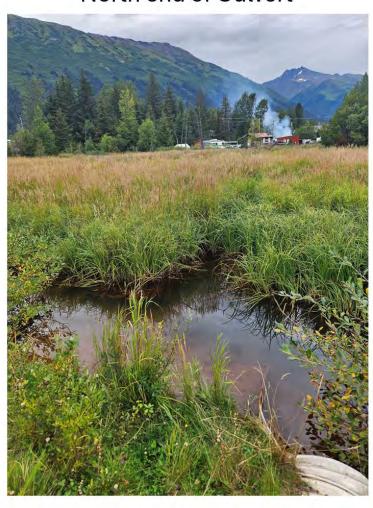






Old Girdwood's Only Drainage

North end of Culvert

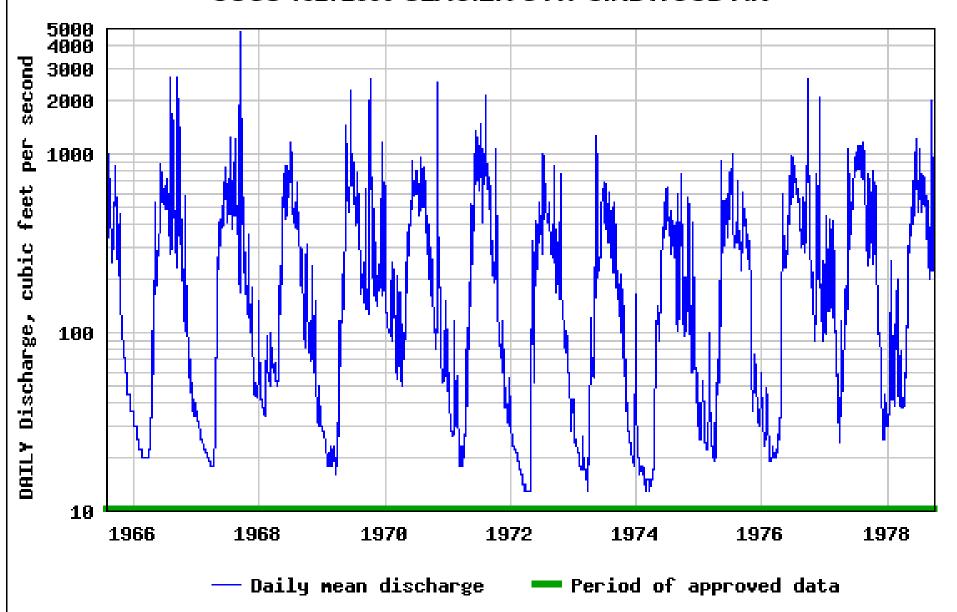


South end of Culvert





USGS 15272550 GLACIER C AT GIRDWOOD AK



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Resolution 2024-12 Of the Girdwood Board of Supervisors Resolution of Support for Seeking Grant Funding to Extend Girdwood Water Service

WHEREAS, Anchorage Water and Wastewater Utility (AWWU) provides sewer service to almost all of lower Girdwood Valley and water service to a majority of residences in Girdwood Valley, and

WHEREAS, water service is limited to the section of the valley east of Glacier Creek and some of Girdwood Town Center, but does not serve properties to the west of California Creek, including much of Alyeska Highway, the Mine Roads and Old Girdwood, hereafter the "unserved area"; and

WHEREAS, housing and commercial property in the unserved area rely on wells or forego on-site water source; and

WHEREAS, there are no fire hydrants in the unserved area of Girdwood Valley, so the fire department has to rely on water tender shuttle service from sources such as Glacier Creek; and

WHEREAS, during fire suppression during a structure fire, having a constant fire water flow from a hydrant is preferable over drafting water into an engine from a portable water tank or a nurse tender operation with another apparatus, all of which is dependent upon water tankers bringing water from other hydrants in Girdwood; and,

WHEREAS, the lack of hydrants is the primary reason of a higher ISO Fire Suppression Rating Schedule of a 4 for the areas with no hydrants, leading to a higher insurance rate now and into the future; and

WHEREAS, new development in the unserved area is putting increasing pressure on the local aquifer and there have been increasing reports of unreliable and reduced well performance, and

WHEREAS, many wells in the Lower Valley are starting to reach end of service life requiring homeowners to invest in maintaining wells, and;

WHEREAS, wells can be impacted with sedimentation after even moderate earthquakes; and,

WHEREAS, AWWU has recently adopted a model of "levy on connection" for grant-funded capital projects, such that property owners only pay assessments when they choose to connect to a new system, and

WHEREAS, there are currently a historically large amount of grant opportunities available, many arising from the 2021 Infrastructure Investment and Jobs Act, 2022 Inflation Reduction Act, along with other State and Federal sources, and

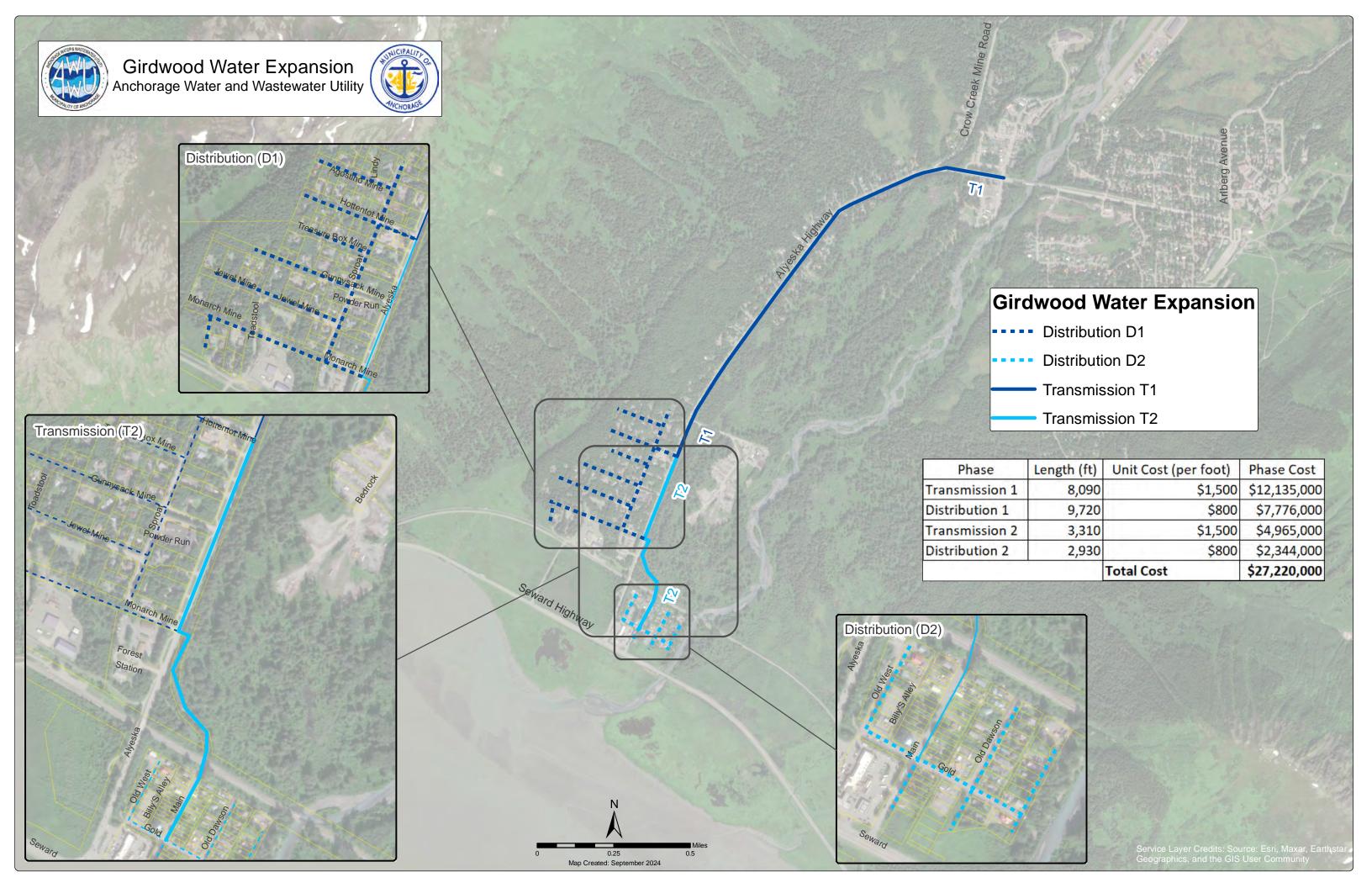
WHEREAS, AWWU has produced a conceptual plan and cost estimate for Girdwood water system extension as Attachment A, split into multiple phases to allow maximum flexibility to respond to specific grant conditions.

THEREFORE, Girdwood Board of Supervisors supports working with AWWU to seek grant funding to extend the water system within Girdwood Valley to include Alyeska Highway, the Mine Roads, and Old Girdwood.

PASSED AND APPROVED by a vote of x to x this 21st day of October 2024.

Mike Edgington GBOS Co-Chair

Attest



Girdwood Waterline Extension Project

9/16/2024 Briefing

We have an opportunity to add to AWWU's capital project list and advocate for extension to mains water service along Alyeska Highway to Mine Roads and Old Girdwood. This would also include Fire Hydrants through those areas.

Why now?

Two big changes over the past couple of years.

- 1) Grant opportunities for water system improvements through 2022's Inflation Reduction Act and Infrastructure Investment and Jobs Act.
- 2) Changes in how AWWU charges customers for improvements.

AWWU now have a couple of ways to fund projects:

- Levy on construction the traditional approach using capital funding
 All property owners potentially served by a project pays assessments as soon as
 construction is finished whether they connect or not.
- Levy on connection a new approach when a project is majority grant funded.

 An assessment is calculated for each property potentially served based on actual costs of construction less grants. But payments only start when a property is connected to the system, which could be years or decades later, or never.

In other words, by using grants then no property owner has to pay for mains water service until they actually connect to the system.

The extension project would be split into 4 parts since they are eligible for different specific grants. The following list includes a very rough scale of project costs for each part.

- A. Transmission water line extension along Alyeska Highway from Egloff Rd to Hottentot Mine Rd (\$10-12m)
- B. Distribution water lines throughout the Mine Roads (\$6-8m)
- C. Transmission water line extension from Hottentot Mine Rd to Old Girdwood around Main St (\$3-4m)
- D. Distribution water lines through old Girdwood (\$1.5m)

Next Steps

- AWWU cost estimations by end of September
- GBOS Resolution next meeting
- Informally gather water quality / quantity issues in Mine Roads & Old Girdwood
- Reach out across network to identify other potential grant sources



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October 28, 2024 MOA GBOS Quarterly Meeting *Agenda Draft*

4:00 p.m. via Microsoft Teams & Girdwood Community Room, 250 Egloff Rd.

This meeting is being held via teams with in-person attendance at Anchorage City Hall **Join the meeting now** Meeting ID: 222 536 619 346 Passcode: KXgmMZ

Dial in by phone +1 907-519-0237,,767103640# Phone conference ID: 767 103 640#

The Girdwood Board of Supervisors, its committees, and subcommittees are subject to the Alaska Open Meetings Act as found in Alaska Statute 44.62.310 and Anchorage Municipal Code1.25 - Public Meetings.

The Girdwood Board of Supervisors operates under the Girdwood Public Meetings Standards of Conduct. Call to Order 4:00 p.m. Briana Sullivan or Mike Edgington, GBOS Co-Chair

Land Acknowledgement: The Girdwood Board of Supervisors acknowledges the indigenous peoples of Alaska, whose land we reside on. The community of Girdwood, situated between the areas known to be Dena'ina and Alutiiq homeland, respects the people who were stewards of this land for generations. We commit to the continued stewardship of this land and are grateful to be part of a wider community that seeks to maintain a sustainable use of Girdwood Valley for present and future peoples.

Roll Call & Disclosures

Agenda Revisions and Approval

October 28, 2024 MOA GBOS Quarterly Meeting Agenda approval

Announcements:

Public is encouraged to ask questions and provide comment. Please raise your hand and wait to be acknowledged.

- To help discussions stay productive, please direct your comments to the Board rather than other members of the public and keep your comments focused on the business under discussion.
- Please be respectful of everyone's opinions.

Agenda

Welcome and Introductions

- HLB Topics Tiffany Briggs, Real Estate Director; Emma Giboney, Land Management Officer Method for transfer of land management responsibility from HLB to GVSA Girdwood Industrial Park Hydrology Study of Girdwood Valley
 Leves in Girdwood: California Creek in New Townsite and Glacier Creek in Old Girdwood Townsite
 - Levees in Girdwood: California Creek in New Townsite and Glacier Creek in Old Girdwood Townsite Request for gauge at levee at the confluence of Glacier Creek and California Creek
- 2. Use of MOA Alcohol Tax to achieve needed services in Girdwood

Public Comment: Persons offering public comment must state their full name and address. Public Comment is limited to three (3) minutes per person and must be on subjects not listed on the agenda.



1

Girdwood Short-Term Rental Registration & Regulation Framework

Introduction

The Girdwood Housing and Economic Committee (GHEC) recognizes the importance of Short Term Rentals (STR) as an integral part of our resort community. However, to ensure the sustainability of our local housing market and to mitigate the impact on workforce housing, we propose a comprehensive framework and code revisions to regulate STRs in the Girdwood Valley Service Area. This framework aims to balance the economic benefits of STRs with the need to maintain community standards and support local residents.

The Girdwood Housing and Economic Committee recommends the following framework, regulations, and restrictions on short-term rentals within the GVSA. Upon approval of this framework by GHEC, we request GBOS retain necessary legal counsel to finalize development of the recommended necessary code change under Anchorage Municipal Code Title 21 Chapter 9.

The Girdwood Board of Supervisors is fully authorized and empowered to develop, recommend code changes to the Anchorage Assembly, implement, and enforce short-term rental regulations squarely within the GVSA and GBOS Housing and Economic Stability service area authority passed under Proposition 7 in 2023 and defined in AMC 27.20.110.

™Objectives

- 1. Regulate STR Activity: Establish clear and enforceable regulations for STR operations to minimize negative impacts on neighbors and the community.
- 2. Require Registration: Ensure all STR operators register with the Girdwood Valley Service Area for proper monitoring, compliance, and safety.
- 3. Enforce Compliance: Implement mechanisms for effective enforcement of STR regulations, including penalties for non-compliance.
- 4. Economic Balance: Foster an environment where STRs can operate without creating hurdles for Girdwood residents while addressing the workforce housing crisis.

Proposed Amendments to Anchorage Municipal Code Title 21, Chapter 9

Within Title 21 Chapter 9, the best place for short-term rental regulations is within section 21.09.050 Use Regulations. The below framework outlines which sections of code should be updated to include short-term rental use regulations.

Add New Allowed Use in Table 21.09-2: Table of Allowed Uses

Add a new row and applicable code sections to allow for "Short-Term Rental" under "Commercial" > "Visitor Accommodations"

Add "Permitted (P)" to all zoning districts within this table

Add New Chapter 9 Definitions

21.09.050.D.12	Short Term Rental (STR): A dwelling unit that is rented to an occupant for a period of less than 30 consecutive days.
21.09.050.D.13	Short Term Rental Operator: The owner or designated agent responsible for operating the STR.
21.09.050.D.14	Short Term Rental Owner: The individual or entity holding the title to the property being used as a STR.

Add New Short-Term Rental Regulation Provisions

The below section outlines example code that may be considered for development and adoption.

21.09.050.E.1 General Provisions

- A. No person shall occupy, use, operate or manage, nor offer or negotiate to use, lease, or rent a dwelling unit within any zoning district defined in 21.09.040 for short-term rental occupancy except:
 - 1. A dwelling for which there is a short-term rental permit issued to the owner of that dwelling by the Girdwood Valley Service Area Board of Supervisors; or
 - 2. A property which is exempt from registration upon the owner attesting that the property has been used less than 14 days cumulative as a STR in the preceding 12 months.
- B. Permit Posting. The STR permit shall be posted within the dwelling unit in a clear and conspicuous place.
 - 1. Posting of public safety and operator contact information shall also be prominently displayed within the dwelling unit.
- C. Insurance Required. The owner and/or operator of the STR shall maintain liability insurance that also covers STR activities.

- D. Administration. The Girdwood Board of Supervisors shall retain staff and/or pursue retention of a third-party contract to administer short-term rental registration, education, investigation and administration.
- E. Funding shall be provided by the Girdwood Valley Service Area Housing and Economic Stability fund.

21.09.050.E.2 Registration

- A. All land use encompassing short term rental operations within the Girdwood Valley Service Area must register annually with the Girdwood Valley Service Area and obtain a license to operate.
- B. Registrants must pay an annual registration fee to the service area.
- C. A full listing of active short term rental registrations shall be made available to the Girdwood Volunteer Fire Department and Whittier Police Department on an annual basis, and updated as necessary.

21.09.050.E.3 Enforcement, Fees and Penalties

- A. The Girdwood Valley Service Area shall enforce STR regulations. All enforcement actions in the Girdwood Valley Service Area will be performed by municipal employees through the existing code enforcement mechanisms, reporting channels, adjudication and abatement.
- B. Complaints. Complaints may be submitted by GVSA to municipal code enforcement after preliminary investigation by GVSA employees or contractors, or by any member of the public through the existing municipal complaint request process.
- C. Penalties. Fines for non-compliance shall be levied upon the property owner.
- D. Collection. The Girdwood Valley Service Area shall use any legal means necessary to collect outstanding fines, including but not limited to a lien against the real property.
- E. All collected funds from levied fines shall be revenue within the Girdwood Valley Service Area for use in providing housing and economic stability goals.
- F. All GVSA fees and penalties are enumerated in the GVSA STR fee schedule;

FEE SCHEDULE TABLE

Item	Term	Fee
Registration	annual	\$150
Registration, Owner Occupied	annual	\$75
Renewal Registration; 1-3 validated complaints in prior 12 months	annual	\$300
Renewal Registration; 4+ validated complaints in prior 12 months	annual	\$600

Failure to register, 1st offense	Per occurrence	\$300
Failure to register, 2nd offense	Per occurrence	\$400
Failure to register, 3rd offense +	Per occurrence	\$500

Items Not Developed in this Code Change

Considerations within this framework that are not written include:

- Administrative review for grievances and appeals beyond existing code complaint framework
- Employee authorization for service area program management

™ Conclusion

The GHEC believes this framework offers a balanced approach to managing STRs in the Girdwood Valley Service Area. By regulating STR activity, requiring registration, and enforcing compliance, we aim to support the economic vitality of our community while preserving the quality of life for residents.

Next Action

The Girdwood Housing and Economic Committee recommends that this framework be fully developed and adopted into Title 21, Chapter 9 of the Anchorage Municipal Code. This will formalize the regulations and provide a structured path for the Girdwood Valley Service Area to manage STRs effectively.

A motion in support of the exclusion of the Girdwood Valley Service Area from the proposed 3% Municipal Sales Tax due to the unique economic conditions of Girdwood

WHEREAS, The Proposed 3% Sales Tax is intended to be split between public-use projects and a reduction in property taxes under the tax cap on a 1% and 2% split respectively; and

WHEREAS, Girdwood is a unique ski resort and outdoor recreation community within the Municipality of Anchorage that significantly contributes to the local economy & Municipality Budget through tourism, hospitality services, and the nightly bed tax; and

WHEREAS, the proposed municipality-wide sales tax aims to reduce property taxes, which would disproportionately benefit second-home owners and investment property short-term rental operators, rather than the local residents and workforce of Girdwood; and

WHEREAS, an estimated 77% of the property's in Girdwood are considered 'dark,' where the owner is not a primary or full-time resident and/or it is rented out for short-term use; * and

WHEREAS, property rent would likely not be reduced for long-term renters in the Girdwood Valley, disproportionately impacting the working and middle-class residents of Girdwood; and

WHEREAS, the Girdwood Valley Service Area budget may see a reduction in revenue as it remains unclear how our service area would continue to maintain expected revenues with a sales tax and how a 1-to-1 reimbursement is defined; As such, service reductions may be required to our local services such as road development & maintenance, snow removal, capital improvements, parks & recreation, police, and fire; and

WHEREAS, a sales tax is regressive in nature and would disproportionately impact the working and middle-class residents of Girdwood, many of whom are employed in the service industry and rely on their disposable income for daily necessities & transportation; and

WHEREAS, despite the list of certain exclusions, the introduction of a sales tax in Girdwood would place an undue financial burden on these residents, exacerbating economic disparities; and

WHEREAS, a reduction in property taxes is unlikely to support the local community directly, as the benefits would skew towards non-resident property owners rather than full-time residents who are integral to the functioning of Girdwood's hospitality industries; and

WHEREAS, Girdwood contributes an estimated \$4 million per year to the Anchorage Nightly Bed Tax and sees very little benefit from this large sum due to its charter-defined equal split between Visit Anchorage, the Dena'ina/Egan Center Fund, and the General Fund; *** and

WHEREAS, the proposed 1% dedication of the sales tax towards public projects would almost certainly not be spent in the Girdwood Valley, and project proposals from the Girdwood Valley would very likely not receive funding; and

WHEREAS, Girdwood residents would disproportionately underutilize any project funded or constructed in the Anchorage Bowl;

THEREFORE, BE IT RESOLVED, that the Municipality of Anchorage should exclude the Girdwood Valley Service Area from the proposed 3% sales tax, recognizing the unique economic and social dynamics of the community and prioritizing the financial well-being of its workforce and residents.

Sources:

* 77% of homes are calculated to be unoccupied by full-time residents as outlined in the GHEC Program Matrix Worksheet muni.org/qbos

^{***} GHEC Program Matrix Worksheet muni.org/gbos

P.O Box 390 Girdwood, Alaska 99587 http://www.muni.org/gbos

Suzanne LaFrance Mayor



GIRDWOOD VALLEY SERVICE AREA BOARD OF SUPERVISORS

Briana Sullivan & Mike Edgington, Co-Chairs

Jennifer Wingard, Brian Burnett. Kellie Okonek

Resolution 2024-11 Of the Girdwood Board of Supervisors

RESOLUTION OF SUPPORT FOR A RECREATIONAL TRAIL PROGRAM (RTP) GRANT APPLICATION FOR GIRDWOOD NORDIC SKI CLUB (GNSC) CULVERT/BRIDGE PROJECTS

WHEREAS, the Girdwood Nordic Ski Club (GNSC) proposes to replace three log stringer bridges (installed in 2009 and 2010) with metal culverts over unnamed tributaries of Moose Meadow Creek; and

WHEREAS, the Alaska Department of Fish and Game (ADF&G) has recommended aquatic organism passage for two of the crossings to preserve the connection to their upstream habitats, while the third crossing will be designed to accommodate trail drainage; and,

WHEREAS, the GNSC has contracted with HDR, and all streams were assessed by HDR Water Resource Professional Engineer (PE) Bill Spencer and Engineer-in-Training (EIT) Kacy Grundhauser on October 18, 2023 and HDR will prepare environmental permit applications for the two culvert replacements and pursue a U.S. Army Corps of Engineers (USACE) Nationwide permit for maintenance activities; and

WHEREAS, once Alaska Department of Fish and Game Fish Habitat permits and Alaska Department of Natural Resources Temporary Water Use Permits are in place, GNSC will hire a contractor and begin replacing the bridges; and,

WHEREAS, GNSC has a successful record in permitting and completion of capital projects; and

WHEREAS, this Resolution of Support comes at the recommendation by unanimous consent of the Girdwood Trails Committee at their October 1 2024 regular meeting.

THEREFORE, the Girdwood Board of Supervisors resolves support for Girdwood Nordic Ski Club's application for Recreational Trails Program Grant Funding to replace bridges on the Girdwood Nordic 5K Loop.

PASSED AND APPROVED by a vote of x to x this 21st day of October 2024.

Brian Burnett GBOS Parks and Recreation Chair Attest

Agenda Item:

Anchorage Childcare and Early Education Fund - Marijuana Tax Fund Propose 1% of Marijuana Tax collected at Anchorage Municipality to be directed to: Little Bears Playhouse

Marijuana Taxes are generated in our community and it makes sense that a portion of this tax is directed at our only licensed childcare program in Girdwood.

This could help for: funding a playground, which is currently unfunded, keep the operation sustainable with new expenses as relates to the future building.

Request a resolution of support out of GBOS.

More details on their plan to spend it:

Here is where I found these documents: https://www.careforkidsanchorage.com/

Here is the final report:

https://www.muni.org/Departments/Assembly/SiteAssets/Pages/FOCUS-Budget-and-Taxes/ACCEE%20Fund%20IT%20FINAL%20Report.pdf

Here is what it says regarding Capital Improvements:

"Another known need is funding for capital improvements. Because child care and early education facilities are often operating on such thin margins, putting everything they have into

retaining workers, capital needs such as playground equipment and new roofs or other infrastructure often get ignored. The Implementation Team is wary of recommending that the

ACCEE Fund Board and Mayor and Assembly invest too much of the ACCEE funds into capital

costs, both because capital costs can add up quickly and because these one-time projects might

be more easily funded from other sources than operational needs. That said, the IT recognizes

that this is a common need for child care and early education businesses, and one that often

goes ignored. The Implementation Team therefore recommends that the Mayor and Assembly

allocate approximately \$500,000 of the accrued 2024 funds for capital grants. The IT suggests

that this funding largely be used for existing facilities, because there is such a need at existing

businesses, but recognizes there might be cases where providing capital funding for a new child

care or early education business would make sense. If the Mayor and Assembly agree to allocate funding for capital expenses, the ACCEE Fund Board could either divide the

allocated

amount between all licensed and exempt entities, or it could set up a competitive process to

fund only certain facilities.

Here is Quinn Davidsons White Paper:

https://static1.squarespace.com/static/63dac7cd1a225958e4b08502/t/662b0c6dcbd73d095b95b628/1714097262963/ACCEE+Fund+White+Paper+Jan+2024+updated+3.26.24.pdf

Here is what it says about Capital Funds:

"Medium Priority to Fund

Fund Capital Investments to Renovate, Expand, or Build New Facilities

While ultimately our community will need more space and facilities to meet the demand for

child care services, this isn't a high priority in the short term. The reason is that currently, many

existing programs are not operating at full capacity. So lack of child care spots is not as much

about lack of space as it is about lack of workers – workers who aren't compensated adequately

and are therefore fleeing the sector. What we need in the immediate term is support for those

workers so that we can retain them in the field. Next, we need to make this sector more attractive so that child care organizations can fully staff up. After that, investing in new or improved spaces will become a top priority.

The Accountability Board should pursue a partnership with Senator Lisa Murkowski – a partnership that should begin sooner than later to lay the groundwork for future needs. Senator

Murkowski is known for her ability to procure funds for Alaskan communities via the Congressionally Directed Spending (CDS) program, otherwise known as earmarks, which as of a

couple of years ago is back at the Congressional level. Senator Murkowski's staff noted at a child

care event in the fall of 2023 that of hundreds of CDS requests, only three were for child care

centers. Staff also noted that Senator Murkowski is interested in adding additional child care

capital investments to future CDS requests.

While awarding capital grants might not be an immediate high priority for the ACCEE Fund, if

the Accountability Board hires staff, it would be wise to have staff pursue conversations with

Senator Murkowski's office now about how to partner to create and support additional

child

care supply. Similarly, staff would want to work with the Anchorage School District, as directed

in the proposition language itself, to explore vacant school buildings and what would be needed

to renovate or prepare these to be used as child care centers. Finally, staff would want to investigate Care Access Real Estate, a real estate investment trust (REIT). Under this model,

capital used to create new child care spots is initially funded by investors, but the child care

operator tenant can purchase the space later, once they have adequate funds to do so. Similarly,

the Accountability Board could pursue a program sponsoring mortgages and leases for home-

based providers."

Community Survey Results:

https://static1.squarespace.com/static/63dac7cd1a225958e4b08502/t/66d790faca0c08 741efbb53e/1725403386505/Appendix+F+Survey+Short+Summary.pdf

Community Survey Summary Comments that support our cause and request: "Limited care opportunities in Girdwood/Eagle River"

• "Concern that there is a geographically equitable distribution of funds across the Municipality (i.e.

outlying communities within the Municipality like Girdwood and Eagle River should also see some funds)."

Full Comments PDF:

https://static1.squarespace.com/static/63dac7cd1a225958e4b08502/t/663e9c5fb0b031 13bbcea97a/1715379297455/Survey+Monkey+Summary+for+IT+FINAL+3.19.24.pdf 16 places Girdwood is commented on regarding expanding capacity/new building

Here is the ACCEE recommendation to spend funds on:

expected to be available from 2024	funds and again from 2025 funds?				
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Board Administration	contractors, data collection, studies, research, and/or my required audits	STEP STEP STEP STEP STEP STEP STEP STEP			

Here is where they mention Little Bears under Capital Improvements - scroll to the right after finding capital improvements:

 $\underline{\text{https://guava-bulldog-l2j3.squarespace.com/s/Appendix-H-Funding-Recommendations-}}\underline{\text{Matrix.xlsx}}$

From: <u>CoasT Pizza</u>
To: <u>Heritage Land Bank</u>

Cc: NLD; World Wide Web Ombudsman; Waller, Karina (Murkowski); Miller, Andrew J (DNR); Tyler, Margaret S.;

Conaway, Jeff; ombudsman@akleg.gov; Holland, Sean L (DOT); Jobin, Olivia G CIV USARMY CEPOA (USA); lindsay.hobson@enstarnaturalgas.com; public_comment@akrr.com; regulatory_affairs@chugachelectric.com;

<u>Lamothe, Karlie D.</u>

Subject: Old Girdwood Levee

Date: Tuesday, October 1, 2024 12:28:10 PM
Attachments: Old Girdwood Overview with Levee Widths.pdf

Stormpipes and Ditches Old Girdwood Overview 08252024.pdf

Old Girdwood Draiange Culvert NSH.pdf

Alyeska Bridge Guage Station Last 6 Peak Events.pdf

USGS 15272550 1965 to 1978.pdf

[EXTERNAL EMAIL]

My name is Amanda Tuttle. I am the business owner of CoasT Pizza and a landowner in Old Girdwood. I am also a state and federal environmental regulatory specialist with over 20 years of experience.

On October 31, 2021 I personally witnessed the alarming situation of the Old Girdwood levee nearly being over toppled along with rapidly occurring erosion as large rip rap was falling into the river.

Heritage Land Bank has not maintained the levee since their conveyance of the land from the State of Alaska in 1984 and only first publicly admitted they owned the levee on May 23, 2024. Heritage Land Bank is also non-compliant with Municipality Code Title 25.40.025 Land Disposals, Title 25.40.025(c) to complete land use studies, the 1995 Girdwood Area Plan, and the 1994 Turnagain Arm Management Plan which states Sub Unit 5a "The Seward Highway/Turnagain Arm scenic corridor and tidelands near Girdwood at the mouth of Glacier Creek have been identified as an Area Meriting Special Attention by the Anchorage Coastal Management Plan".

Heritage Land Bank has only completed one site specific land use study for Girdwood, the 2006 Final Crow Creek Neighborhood Land Use Study and it does not meet Title 25.40.025(c) (b) by failing to identify historical and natural landmarks, natural hazards, and environmentally sensitive lands of Old Girdwood and (e) land use compatibility with adjacent areas.

Old Girdwood only has one main drainage, a 36" culvert under the New Seward Highway that is not properly functioning and currently only has a 12"-18" head space. The non-functioning culvert is creating flooding throughout Old Girdwood and now floods Old Dawson Road with 3-5' of water year-round.

If this levee was to fail it would be an environmental disaster due to the diking in of the community and failure to have adequate drainage for the Old Girdwood basin. The New Seward Highway culvert will float, washing out the highway and most likely collapse the railroad trestle. Transportation will be cut off to Alaska's deep seaports, floating Enstar's gas pipelines and Chugach's Electric's transfer station whose utilities both feed the Kenai Peninsula. In addition, risking the lives and property of ~100 full time residents of Old Girdwood and 9 businesses.

Upstream urban development impacts from land sales not meeting Title 25.40.025(c) on the levee are immediate and imminent due to the restriction of the Glacier Creek Watershed to 77' wide, at the Alaska Railroad Trestle and lack of hydraulic data collection since 1975.

The Greater Anchorage Borough September 1969 report, Floods on Glacier Creek in the vicinity

of Girdwood Alaska states the estimated peak discharge for an Intermediate Regional Flood is 14,000 cfs and the Standard Project Flood is 26,000 cfs at the Alaska Railroad Bridge. USGS hydraulic monitoring station, 15272502, on the Alyeska Highway Bridge, approximately 2.5 miles upriver from the railroad trestle, fails to capture 6 of the 9 main drainages within the Glacier Creek Watershed.

Three of the six peak discharge events at USGS 15272502 have occurred in October. Four of the six events have a peak discharge above 3,000 cfs with peak discharge of 3,810 cfs. The October 31, 2021 near overtopping and breach of the levee I witnessed had a peak discharge of 2,900 cfs.

Currently, it is our flood season. The levee needs a temporary solution, of large rip rap brought in to buffer the areas where the high erosion has occurred.

These issues have all been presented to Heritage Land Bank through their formal comment periods on their work and management plans, public testimony, and emails over the course of several years and complaints to the Anchorage Municipal Ombudsman. Heritage Land Bank has yet to respond to any of my inquiries or put the levee formally on an agenda as an action item.

We need collaboration with all interested parties.

From: Krystal Hoke

To: Tyler, Margaret S.; Kevin McDermott

Cc: <u>Brett Wilbanks</u>

Subject: Re: Anchorage Childcare and Early Education Fund - Marijuana Tax Fund

Date: Monday, October 7, 2024 1:02:28 PM

[EXTERNAL EMAIL]

Follow up Comments:

- Childcare is an important aspect to Economic Stability. Although Housing gets the majority of our conversations, Economic Stability is the other half of the purpose for this committee.
- I am open and welcoming of the Marijuana Tax funds to be directed into a "Childcare" account under GHEC, rather than directly to Little Bears.

 I imagine there would be several sub-accounts, (such as one for housing), or at minimum the accounting is done so there is clarity regarding restricted funds for each purpose.
- Funds going to GHEC may be a better option, as if another licensed childcare operator came into the valley, it would seem fair to split the funds. (An easy matrix formula regarding capacity could be used to determine the split.) Since Little Bears is the only licensed facility, it would make sense that they would receive these funds until a different situation arises.

I see the process/direction would be:

- Muni Accounting would direct a % of Marijuana tax, childcare specific funds, to GVSA
- GHEC would give recommendation to GBOS for annual disbursement
- GBOS would approve / deny

It would be helpful for this to go on GBOS's agenda and confirm they feel this falls in GHEC purview.

As mentioned previously last meeting, today is my anniversary, so I may or may not be on the meeting tonight.

I would ask that this gets added onto the agenda under new business. I will commit to being on for Nov meeting and answering any additional questions, when it is on as old business. Once added as new business, please share or read these emails to inform the committee what I am trying to accomplish.

Disclosure: I do not work directly for Little Bears. I am Internal Project Manager of the Girdwood Workforce Childcare Project for Girdwood Inc. I serve on building committee with 5 other Little Bears board members and staff. Little Bears is a very important partner in this joint project. To avoid any potential conflicts of interest, I will abstain on this vote at GHEC.

Kevin, will you weigh in if you think this should also be added onto LUC agenda?

Thank you!

Krystal

On Mon, Oct 7, 2024 at 8:04 AM Tyler, Margaret S. < <u>margaret.tyler@anchorageak.gov</u>> wrote: